

2013 TRANSPORTATION IMPROVEMENT PROGRAM

Adopted by the Whatcom Transportation Policy Board October 10, 2012

Information provided in this Transportation Improvement Program (TIP) is gathered from member jurisdictions and will be used to represent the region's projects in the Statewide Transportation Improvement Program (STIP). It includes both MPO and non-MPO transportation projects for the Whatcom County region and annual certifications required by federal law.

Prepared by the Whatcom Council of Governments using funds contributed by member jurisdictions and grants from the Washington State Department of Transportation, the U.S. Department of Transportation Federal Highways and the Federal Transit Administration

TABLE OF CONTENTS

2012 Membership of the Whatcom Council of Governments	Page iii
Executive Board	
Full Council	•
Whatcom Transportation Policy Board	
WTPB Resolution #2012-10-1	Page iv
Metropolitan Planning Organization Boundary map	Page v
Regional Transportation Planning Organization Boundary map	Page vi
Introduction	Page 1
Background	Page 1
Metropolitan Planning Area and Description	Page 1
Regional Transportation Planning Organization	Page 1
Purpose and Scope of the Transportation Improvement Program	Page 2
TIP Legislative Requirements	Page 2
TIP Development Process	Page 3
MPO and RTPO Roles in TIP Development	
Initial TIP Development	Page 3
Public Involvement	Page 4
Additional Information	Page 5
Intermodal/Multimodal Approach	Page 5
TIP Amendment Process	Page 5
Congestion Management	Page 7
Air Quality	Page 7
Metropolitan Transportation Planning Process - Self Certification	Page 8
Consistency with the Whatcom Transportation Plan	Page 9
Financial Plan	Page 9
Funding Programs	Page 9
FTA Section 5307 Urban Areas	
Bridge Replacement and Rehabilitation Program (BR)	Page 9
Coordinated Border Infrastructure (CBI)	Page 10
Ferry Boat Discretionary (FBD)	Page 10
Demonstration (DEMO)	Page 10
Interstate System (IM)	_
National Highway System (NHS)	
Surface Transportation Program (STP)	
Project and Financial Tables	_
Federal Funding Program Abbreviations	

State Funding Program Abbreviations	Page 13
Project Lists	
4-Year Funding Secured Metropolitan projects	_
4-Year Funding Secured Regional non-MPO projects	Page 23
6-Year Unfunded Metropolitan and Regional non-MPO Projects	Page 25

2012 Whatcom Council of Governments Membership

Executive Board

Mayor of Sumas Bob Bromley, Chair

Everson City Council Andy Rowlson, Vice-Chair

Whatcom County Council Pete Kremen
Mayor of Ferndale Gary Jensen
Mayor of Bellingham Kelli Linville
Bellingham City Council Jack Weiss

Port of Bellingham Michael McAuley

Whatcom County Executive Jack Louws

Full Council (Executive Board plus)

Bellingham City Council

Birch Bay Water & Sewer District

Mayor of Lynden

Mayor of Blaine

Lake Whatcom Water & Sewer District

Cathy Lehman

Pat Alesse

Scott Korthuis

Harry Robinson

Deborah Lambert

Nooksack City Council Tom Jones
Whatcom County Council Kathy Kershner
Birch Bay Chamber of Commerce tbd, non-voting

The Opportunity Council Dave Finet, non-voting

Sudden Valley Community Association Joel Rodriguez/Matthew Goggins, non-voting

Western Washington University Steve Swan, non-voting Whatcom Transportation Authority Richard Walsh, non-voting

WTPB Policy Board (Executive Board plus)

Blaine City Council
Lynden City Council
Nooksack City Council
Lummi Indian Business Council
Nooksack Indian Tribal Council
WSDOT Mt. Baker Area
Whatcom Transportation Authority
Bonnie Onyon
Scott Korthuis
Tom Jones
Cliff Cultee
Bob Kelly
Todd Harrison
Stan Snapp

39th District Senator Val Stevens, ex-officio 39th District Representative Dan Kristiansen, ex-officio 39th District Representative Kirk Pearson, ex-officio 40th District Senator Kevin Ranker, ex-officio 40th District Representative Jeff Morris, ex-officio 40th District Representative Kirstine Lytton, ex-officio 42nd District Senator Doug Ericksen, ex-officio 42nd District Representative Jason Overstreet, ex-officio 42nd District Representative Vincent Buys, ex-officio Western Washington University Steve Swan, ex-officio

IN THE MATTER OF ADOPTION OF THE)
2013 WHATCOM COUNTY OF GOVERNMENTS)
TRANSPORTATION IMPROVEMENT PROGRAM) Resolution #2012-10-1

WHEREAS, the Whatcom Council of Governments' Whatcom Transportation Policy Board, hereinafter referred to as the POLICY BOARD, is the Metropolitan Planning Organization (MPO) for the Bellingham-Ferndale and unincorporated Whatcom County urbanized area; and

WHEREAS, the POLICY BOARD, is the Regional Transportation Planning Organization (RTPO) for Whatcom County; and

Whereas, the POLICY BOARD as the MPO and the RTPO has the responsibility of annually developing, adopting, and amending a Transportation Improvement Program (TIP); and

WHEREAS, transportation improvement projects must be included in the TIP to be eligible for federal assistance under Federal Highway Administration and Federal Transit Administration funding programs; and

WHEREAS, the POLICY BOARD certifies that all requirements of 23 U.S.C. Section 134 Transportation Planning are met; and

WHEREAS, the POLICY BOARD certifies that the TIP meets all Federal and State air quality requirements; and

NOW THEREFORE BE IT RESOLVED BY THE WHATCOM TRANSPORTATION POLICY BOARD:

Approves the scope and content of the 2013 Transportation Improvement Program, with the understanding that minor changes may be required after federal review, for submission to the Washington State Department of Transportation, Federal Highway Administration and Federal Transit Administration.

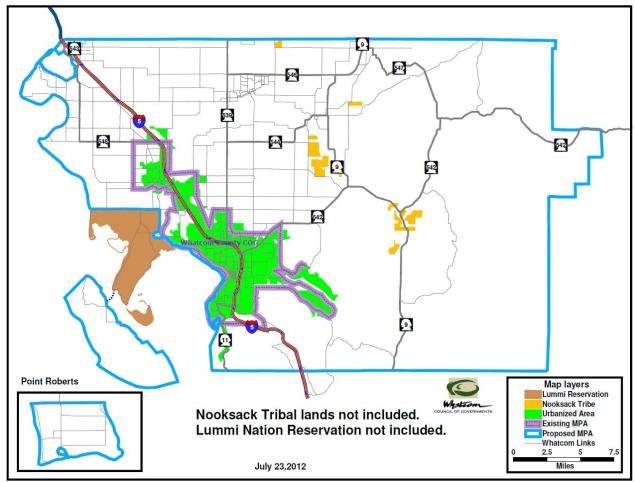
ADOPTED: October 10, 2012

Bob Bromley

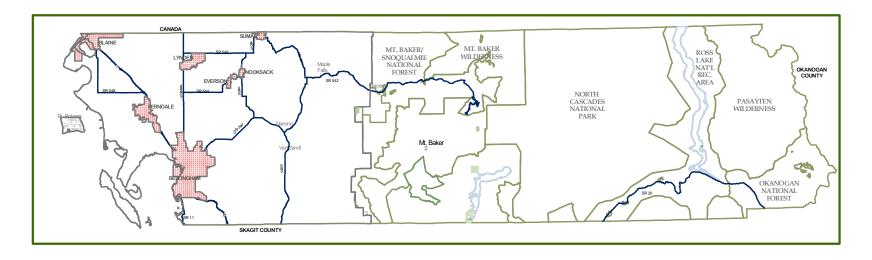
Executive Director Robert H. Wilson, AICP

Whatcom Metropolitan Planning Area

The Whatcom Metropolitan Planning Area boundary is currently under review by the Washington State Department of Transportation and the Washington State Governor. Approval of the proposed revision is anticipated by October 31, 2012. The following map shows the existing and proposed boundaries.



Whatcom Regional Transportation Planning Organization (RTPO) Boundary









INTRODUCTION

Background

The Whatcom Council of Governments (WCOG) was established in 1966 as a 16-member intergovernmental agency. Members of the WCOG represent the general-purpose local and special district governments in Whatcom County. The existing WCOG structure was formed under R.C.W. 36.70.060, which authorized creation of regional planning councils.

The principal mission of the WCOG is to provide a forum for the exchange of information and data on a regional basis. To accomplish this mission, WCOG provides local jurisdictions with technical support and coordination in transportation, and census data information services.

This report was prepared as part of the WCOG SFY 2013 Unified Planning Work Program.

Metropolitan Planning Area and Description

Following the 1980 Census, the City of Bellingham and the surrounding metropolitan area was designated as an "urbanized area," with a population over 50,000. In 1981, WCOG was designated as the area's Metropolitan Planning Organization (MPO). This designation makes additional federal transportation funds available for transit and road improvements and transportation planning.

In 1993, WCOG revised the Whatcom County Metropolitan Planning Area boundaries to reflect the requirements of the Intermodal Surface Transportation Efficiency Act. The metropolitan planning area includes the cities of Bellingham and Ferndale, the unincorporated area of Whatcom County known as Sudden Valley, and portions of the unincorporated county north of Bellingham and Ferndale (Figure 1). WCOG is annually recertified as the Whatcom County MPO.

In 2012, the Whatcom Transportation Policy Board proposed expanding the Metropolitan Planning Area boundary to encompass the populated areas of Whatcom County with a couple exceptions. The Lummi Nation reservation, the Nooksack Tribe trust lands and the portion of State Highway 20 east of Mount Baker are excluded from the proposed boundary. A decision on the new boundary is expected from the Governor by October 31, 2012.

Regional Transportation Planning Organization

On September 20, 1990 the WCOG was designated by the governor as the Regional Transportation Planning Organization (RTPO) for Whatcom County. In 1990-1991, the RTPO Policy Board was established from the membership of the WCOG Full Council. Each member jurisdiction in the WCOG agreed to the RTPO acting as the designated project selection body for Regional Surface

Transportation Program funds and Transportation Enhancement funds. The region encompasses all of Whatcom County (Figure 2).

Purpose and Scope of the Transportation Improvement Program

WCOG is required by Federal and State regulations to develop a Transportation Improvement Program (TIP); it must be updated every two years, or more frequently. The TIP is the financial plan that identifies and prioritizes federally funded transportation projects to be carried out in the Whatcom County Metropolitan Planning Area. Projects including Federal funds must appear in the WCOG TIP. Projects in the WCOG TIP are approved by the WCOG Whatcom Transportation Policy Board, Governor, Federal Highway Administration (FHWA), and Federal Transit Administration (FTA). The projects are then included in the Statewide TIP (STIP). While the TIP is a six-year document, the primary focus is on the first four years (2013 - 2016). All projects in this TIP are consistent with the Whatcom Transportation Plan adopted June 27, 2012.

WCOG's annual TIP aids in the coordination and cooperation of transportation planning in the region. The TIP also provides the public, elected officials, state and local staffs, transit providers, and other interested parties the opportunity to review regional projects for consistency with regional goals and policies.

TIP Legislative Requirements

The Whatcom Council of Governments' TIP has been developed in response to two pieces of legislation:

- 1. Public Law 109-59 <u>Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users</u> (SAFETEA-LU), Section 5303.
- 2. E.S.H.B 2929 the Washington Growth Management Act (GMA), as amended.

SAFETEA-LU requires Metropolitan Planning Organizations to prepare a TIP detailing those projects within the Metropolitan Area Boundary that are regionally significant or to be completed with federal transportation funds. The Washington State Growth Management Act requires Regional Transportation Planning Organizations to prepare a TIP in cooperation with Washington State Department of Transportation (WSDOT) detailing all projects in Whatcom County that are regionally significant or to be completed with federal transportation funds. WSDOT coordinates the Statewide TIP development with WCOG to ensure consistency with regional goals. Metropolitan projects are listed separately from non-Metropolitan, or rural, projects (those outside the adopted Metropolitan area boundary).

SAFETEA-LU focuses on the first four years of the traditional six-year project lists and required fiscal constraint (projects prioritized in the first four years of the TIP are required to show reasonably available funding sources). Projects in the TIP are prioritized on an annual basis; 2013 is priority one, 2014 is priority two, 2015 projects are priority three and 2016 projects are priority four. The planned but not funding secured projects are shown in the Unfunded section of this TIP.

The MPO section lists the metropolitan projects, the non-MPO section lists the projects outside the proposed MPO boundary, and the UNFUNDED section lists the countywide, planned, regionally significant projects that do not have secure funding.

TIP DEVELOPMENT PROCESS

MPO and RTPO Roles in TIP Development

The metropolitan planning requirements of SAFETEA-LU have enhanced the role of the MPO in developing the TIP. WCOG uses a continuous and comprehensive planning process in cooperation with WSDOT and member jurisdictions in the development of the combined Regional and Metropolitan Transportation Plan (MTP) and the combined Regional and Metropolitan TIP. The TIP must be consistent with the Whatcom Transportation Plan. SAFETEA-LU requires the plan to consider land use and alternative transportation modes and their system connectivity. As the MPO, and in cooperation with local jurisdictions, WCOG will prioritize proposed federally funded projects according to their significance and consistency with Whatcom Transportation Plan.

Section 53 of the Growth Management Act states that the transportation system should "function as an interconnected and coordinated system" and that "transportation planning should be coordinated with local comprehensive plans." WCOG assumed the RTPO role to achieve those objectives. RTPOs are required to certify that the transportation chapters of jurisdiction's GMA comprehensive plans are consistent with region's countywide transportation plan. Transportation Improvement Plans are also required to be consistent with the region's countywide transportation plan.

Initial TIP Development

Whatcom Council of Governments initiates the development of the TIP in July of each year when local jurisdictions and agencies provide copies of their own TIPs to WCOG. The Washington State Department of Transportation and the Whatcom Transportation Authority also submit their TIPs to WCOG as a source of projects for inclusion in the WCOG TIP.

The TIP submissions are compiled into a comprehensive document for the metropolitan and non-MPO areas of Whatcom County. Review and refinement occurs continuously throughout the process to arrive at a program of improvements that is both consistent with the regional transportation plan and financially feasible. Stages of the development process include:

- 1. Preparation and submission to WSDOT of local six-year programs.
- 2. Submission of six-year road programs to MPO/RTPO (WCOG).
- 3. Project review and prioritization by WCOG ensuring that:
 - a. All projects scheduled for federal funding are included in the TIP.
 - b. All projects are fiscally constrained by showing a four-year implementation schedule and funding source by program.
 - c. The TIP was developed in cooperation with the State.

- d. The public and interested parties were afforded an opportunity to comment on the TIP in accordance with the WCOG Public Participation Policy.
- e. The TIP is consistent with the Whatcom Transportation Plan adopted June 27, 2012.
- f. The TIP provides for the development of an intermodal transportation system that considers all modes of transportation.
- g. TIP projects are consistent with Title VI of the Civil Rights Act.
- h. The TIP includes FTA Title VI Assurances.
- 4. WCOG will adopt and submit the regional TIP to WSDOT by November 1st.
- 5. Final review of the WCOG TIP will be completed by WSDOT with final project selection incorporated into the STIP for the Washington State Governor's approval.
- 6. The STIP is submitted to the Federal Highway Administration and the Federal Transit Administration.
- 7. After the STIP is approved by the Federal Highway Administration and Federal Transit Administration, the local jurisdiction or agency may proceed with project funding obligation through local agency agreements with WSDOT.

Public Involvement

1. WCOG has adopted a public participation policy including a requirement for a public notice and availability of draft documents fourteen days in advance of a public hearing or meeting where documents will be reviewed or approved. A public notice was published in the local paper of record fourteen days before a special combined MPO/RTPO public hearing on October 10, 2012, where this TIP was reviewed. The notice was published in the Bellingham Herald on September 26, 2012. A copy of the public notice is available at the WCOG.

In addition to the WCOG public participation process, each jurisdiction and agency submitting projects for the WCOG TIP conducted their own public participation opportunities when they adopted TIPs during their respective council meetings.

2. Significant comments:

WCOG certifies that citizens and interested parties have been provided early and reasonable opportunity to comment on the proposed TIP as required under SAFETEA-LU Section 5303 (j)(1), and WCOG's <u>Public Participation Policy</u>. The WCOG TIP was adopted at a meeting of the WCOG Whatcom Transportation Policy Board (RTPO & MPO) on October 10, 2012. A public notice was published on September 26, 2012 in the Bellingham Herald, advertising availability of the draft WCOG TIP. The projects have also undergone a local public process at the jurisdiction level. Additional Information

The WCOG TIP covers six years from 2013 through 2018. The first four years of the TIP are fiscally constrained. The TIP project tables show only the first four years of the projects.

Federally funded projects in the MPO and RTPO boundaries have been prioritized by the Policy Board by year. 2013 projects are priority one. Priority two projects will be obligated in 2014, priority three projects will be obligated in 2015, and priority four projects will be obligated in 2016. Carryover projects from 2012 have been included in the 2013, priority one, section of the TIP.

All federally funded projects in the MPO boundary and in the RTPO region have been included in the TIP. Federal funding for the projects does not exceed the amounts reasonably anticipated to be available to each jurisdiction.

The TIP was developed in cooperation with the local jurisdictions and agencies and WSDOT.

Intermodal/Multimodal Approach

Projects listed in the 2013 TIP provide consideration for alternative transportation modes to the extent possible. WTA provides fixed route and paratransit bus service in Whatcom County. Bicycle, pedestrian and ferry projects in Bellingham, Everson, Ferndale, and unincorporated Whatcom County address multimodal needs in those communities.

TIP Amendment Process

Federal requirements stipulate that changes to the TIP require an amendment to the original document, which then triggers an amendment to the STIP. This is important because a jurisdiction cannot proceed with a project for which it has been awarded federal money until the STIP is formally amended and approved by the federal agencies, even though the jurisdiction has been awarded money for the project. Most local agencies are anxious to proceed with these projects as soon as possible after selection for funding. That is why the TIP and STIP amendment procedures need to be efficient.

Depending upon the kind of change required of the TIP, this amendment may be a "formal amendment" process or a streamlined "administrative modification." A third class of project changes do not require the STIP to be changed. WCOG's amendment and correction processes for the TIP incorporates guidance provided by WSDOT on amending and correcting the STIP.

1. Formal Amendment

A formal amendment is triggered by one of the following conditions:

- Adding a New Project
- Deleting a Project
- Changes to a project's total programmed amount* greater than 30% (or any amount greater than \$3 million). This includes adding or subtracting funds from currently

programmed phases. * Total programmed amount = A project's current 4-year STIP total of programmed funds

- Major Scope Changes
- Changes to a project that affects Air Quality Conformity
- Adding a future phase of a project
- Adding Federal dollars to a project currently in the TIP/STIP that does not have federal funds (federalizing a project).

The formal amendment process takes three to four months to complete. Following are steps of the amendment process.

- Submittal of an TIP amendment request from the local agency or WSDOT to WCOG;
- Public notice and comment opportunity for the proposed TIP amendment;
- Review of the proposed amendment by the Whatcom Transportation Policy Board and adoption of a resolution amending the current TIP;
- Submittal of the TIP amendment and reports to WSDOT with a request to amend the STIP to reflect the recently amended TIP;
- Review of the requested STIP amendment by WSDOT and "batching" of the request with those from other regions into one monthly STIP amendment request;
- Submittal to FHWA and/or FTA of the proposed STIP amendment;
- Review of the proposed STIP amendment by FHWA and/or FTA, and approval;
- Authorization by the federal agencies for the local jurisdiction to proceed with spending the money awarded to its project.

2. Administrative Modification

The second type of process, the administrative modification, is reserved for those projects that have already been reviewed and approved by the WTPB for inclusion in the TIP. An administrative modification is used in one of the following conditions:

- Revisions to lead agency
- Adding a prior phase of a project not previously authorized
- Changes to a project's total programmed amount* less than 30% (or any amount less than \$3 million). This includes adding or subtracting funds from currently programmed phases. Note: In order to reprogram funds decreased from a project or phase (i.e. adjust to award), the STIP will need to be updated prior to or at the same time funds are being reprogrammed.
 - * Total programmed amount equals a project's current 4-year STIP total of programmed funds.
- Minor changes or errors in project information such as: environmental type, right of way required, improvement type, project limits, functional classification, typographical errors, transposed numbers, etc.

In these cases, the projects were selected, reviewed, and approved through the local TIP development process. Planned projects are also reviewed during the TIP development process.

The administrative process is still triggered by a request from a local agency or WSDOT to

WCOG. However, the amendment moves directly from WCOG staff to WSDOT staff, with time of approval reduced to under two months.

The administrative modification process reflects the efforts of state and regional agencies to develop a more streamlined process that better serves the needs of local communities while maintaining the integrity of the TIP development process. Administrative modifications are available for review on the WCOG website.

3. Updates Not Requiring STIP Change

The following do not require the STIP to be changed, as they will be reflected in the annual obligation report or subsequent STIP as applicable:

- Moving a project within the four years of the STIP.
- Changes in a project's federal fund source(s)
 (Any change from IM to NHS or STP etc., is an update only as this is a funds management action)
- Any and/or all federal funds currently programmed in the STIP for a particular project without consideration of the phase split.
 - For example: Programmed amounts are:
 - PE 1,000,000
 - CN 4,000,000
 - Authorization for PE of 1,750,000 is allowed without a change to the STIP since the funds are programmed, or
 - Authorization for CN of 5,000,000 if the funds were not utilized for PE.
- All adjustments in a project's funding authorization for award of a contract.

To initiate a technical correction, the local agency or WSDOT will contact WCOG staff with the request. WCOG staff will verify the change does not require STIP action and then make the requested change to the TIP. Depending on the timing of the request, the process typically takes a week to complete.

Congestion Management

WCOG is not a TMA. TMA provisions of SAFETEA-LU planning requirements are not applicable to the WCOG MPO or RTPO.

Air Quality

WCOG is not an air quality non-attainment area. Air quality requirements of SAFETEA-LU are not applicable to WCOG 2013 TIP.

METROPOLITAN PLANNING AREA SELF-CERTIFICATION

In accordance with 23 CFR Part 450, §450.334, the Washington State Department of Transportation (WSDOT) and the Whatcom Council of Governments Metropolitan Planning Organization (MPO) for the Whatcom County Metropolitan Planning Area (MPA), hereby certify that the metropolitan transportation planning process is being carried out in accordance with all applicable requirements including:

- 1. 23 U.S.C. 134, 49 U.S.C. 5303, and this subpart;
- 2. In nonattainment and maintenance areas, sections 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
- 3. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21;
- 4. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- 5. Section 1101(b) of the SAFETEA-LU (Pub. L. 109-59) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in USDOT funded projects;
- 6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- 7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37, 38, and 28 CFR Part 35;
- 8. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- 9. Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender; and 10. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

MPO	WSDOT
Signature	Signature
Robert H. Wilson Printed Name	Printed Name
Executive Director Title	Manager, Trans. Planning Office Title
Date	Date

WCOG 2013 TIP October 10, 2012 Page 8

CONSISTENCY WITH WHATCOM TRANSPORTATION PLAN

The projects contained in the 2013-2016 years of the TIP are consistent with the goals of the Whatcom Transportation Plan (WTP). WCOG prepares the TIP based on input from local agencies and WSDOT, and all projects are considered for their consistency with the WTP.

FINANCIAL PLAN

This TIP is based on, and therefore consistent with, the region's Whatcom Transportation Plan (WTP) required under Title 23 CFR Part 450. Financial feasibility for the region is well-stated in that plan. Any questions regarding feasibility of any TIP project may be answered by referring to the WTP. The project expenditures are listed in year of expenditure amounts as determined by the individual agencies. A regional approach to determining year of expenditure amounts will be implemented when Federal Highway Administration and the Federal Transit Administration issue guidance on the matter.

FUNDING PROGRAMS

FTA Section 5307 Urban Areas

FTA Section 5307 provides transit operators with predictable funding. Grants are allocated on a per capita basis to large urbanized areas. In small urban areas, the funding is distributed on a per capita basis, but the actual "schedule for release" is negotiated between WSDOT and the small transit operators. Section 5307 funds may be used for capital acquisition.

Bridge Replacement and Rehabilitation Program (BR)

The Bridge Replacement and Rehabilitation Program is used to fund improvements to bridges determined to be deficient because of structural problems, physical deterioration, or functional obsolescence. The program assists local governments replace or rehabilitate roadway bridges over waterways, topographical barriers, other roadways, railroads, canals, ferry landings, etc. Typical projects may be total bridge replacement at or near its existing location, total replacement of a bridge in the general corridor, removal of a deficient structure and provision of alternative access, and rehabilitation or replacement of major structural members that increases the structural integrity and life of the bridge.

Funding of projects in this program is on a competitive basis. All jurisdictions must inventory their bridges according to state procedures. A statewide priority listing is established based in the inventory. Bridge projects are evaluated and selected on a priority basis by a committee comprised of city, county and WSDOT representatives.

Coordinated Border Infrastructure

The CBI funding is used to improve the safe movement of motor vehicles at or across the land border between the U.S. and Canada and the land border between the U.S. and Mexico.

Ferry Boat Discretionary

The Ferry Boat Discretionary (FBD) Program provides a special funding category for the construction of ferry boats and ferry terminal facilities.

<u>Demonstration (DEMO)</u>

Transportation demonstration funds typically awarded as earmarks under the TEA-21 and SAFETEA-LU federal highway acts.

Highway Safety Improvement Program

The overall purpose of the HSIP program is to achieve a significant reduction in traffic fatalities and serious injuries on all public roads through the implementation of infrastructure-related highway safety improvements.

<u>Interstate System (IM)</u>

The Interstate system, although part of the NHS system, will continue to receive separate categorical funding. There are three distinct categories of interstate funding: Interstate Construction, Interstate Substitute Highway projects and Interstate Maintenance. Funding for Interstate Construction and Interstate Substitute Highway projects are based on a cost estimate to complete the interstate system. Funding factors for Interstate Maintenance (formerly the Interstate Resurfacing, Restoration, Rehabilitation and Reconstruction Program) include lane miles and vehicle miles traveled.

<u>Surface Transportation Program (STP)</u>

The Surface Transportation Program (STP) is SAFETEA-LU's grant program that may be used on any road (including NHS routes) that is not classified as a local or minor rural collector on the Federal-Aid highway system. Bridge projects on any public road may be funded with STP funds. Transit capital projects are also eligible under this program.

TIP PROJECT AND FINANCIAL TABLES

The project and financial tables of the 2013 TIP are arranged in three tabs, MPO, non-MPO and Unfunded.

The **MPO** section includes the funding secured four-year Metropolitan projects with a Financial Feasibility reports.

The **non-MPO** section includes the funding secured four-year non-MPO projects (outside the MPO boundary).

The **Unfunded** section includes the planned but not funding secured six-year MPO and non-MPO projects. The following abbreviations are used throughout the project tables:

Federal Funding Program Abbreviations

BIA Bureau of Indian Affairs

BR Bridge Replacement or Rehabilitation
CBI Coordinated Border Infrastructure
CDBG Community Block Development Grant
CMAQ Congestion Mitigation Air Quality

DEMO SAFETEA-LU Demonstration or High Priority Projects

Discretionary Public Highway Lands, Scenic Byways, Other

FBD Ferry Boat Discretionary

HSIP Highway Safety Improvement Program

IC Interstate Construction
IM Interstate Maintenance
IRR Indian Reservation Roads
NHS National Highway System
SRTS Safe Routes To Schools

STP Surface Transportation Program (WSDOT only)

STP(C) STP Statewide Competitive Program
STP(L) STP Legislative Earmarks
STP(R) STP Rural Regionally Selected

STP(S) STP Safety including hazard elimination and railroad crossing improvements

STP(U) STP Urban Regionally Selected

3037 Federal Transit Administration - JobAccess/Reverse Commute

Federal Transit Administration - Urban Areas

5309(Bus) Federal Transit Administration - Bus 5309(NS) Federal Transit Administration - New Starts

5310 Federal Transit Administration - Elderly/Disabled Persons

Federal Transit Administration - Rural Areas

Federal Transit Administration - Job Access/Reverse Commute Rural

5317 Federal Transit Administration - New Freedom Program

State Funding Program Abbreviations

AIP Urban Arterial Program (formerly Arterial Improvement program)

CAPP County Arterial Preservation Program

CHAA Route Transfer Program (formerly City Hardship Assistance Program)

FMSIB Freight Mobility Strategic Investment Board

PSMP Pedestrian Safety & Mobility Program

PWTF Public Works Trust Fund RAP Rural Arterial Program

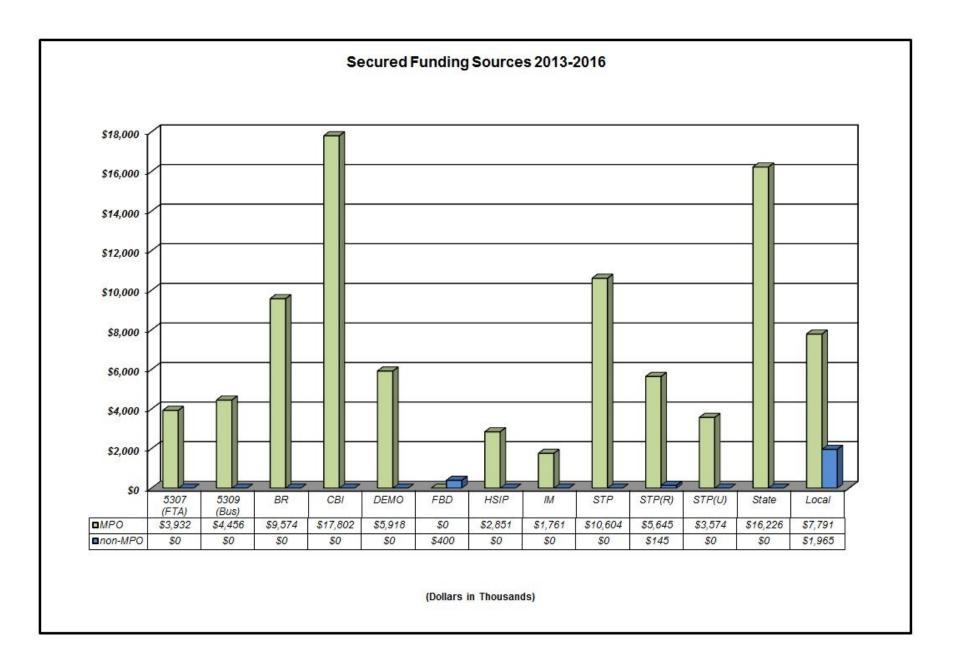
SCP Small City Arterial Program (formerly Small City Program)

TPP Transportation Partnerships Program

WSDOT WSDOT funding

OTHER Any other state fund codes

The following graph depicts the variety of federal funding sources for the funding secured projects of both the MPO and non-MPO sections.



2012 MPO TIP PROJECTS NOT INCLUDED IN THE 2013 TIP

The following MPO projects were included in the <u>funding secured</u> section of the 2012 WCOG TIP but are not included in the same section of the 2013 TIP. There are various reasons why a project would be dropped from the current TIP. It could be underway, completed, cancelled, on hold, rescheduled to beyond 2016, or not started as of the adoption date of this document but expected to be so before the 2013 TIP takes effect.

	Name	Description	Total Cost	Status
Belling	ham			
Deliling	Northwest / McLeod Roundabout	Install roundabout	\$2,641,600	Underway
	Wharf Street Roundabout	Install roundabout	2,983,000	Will start by 12/31/2012
	What Street Roundabout	instali rodindabodi	2,303,000	Will Start by 12/31/2012
Blaine				
	Peace Portal Community Trail	Construct trail	237,000	Underway
	H Street - Downtown Revitalization	Pavement rehabilitation	521,561	Underway
	Blaine Wharf District Interpretive	Install interpretive signs		Will start by 12/31/2012
Fernda	ale			
	Church Road Improvement	Roadway reconstruction	5,500,000	PE and RW underway
Lummi				
	Haxton/Kwina Roundabout	Install roundabout	1,586,650	Funds moving to BIA
wcod	3			
	International Mobility and Trade Corridor (7)	Cross border planning	750,000	Underway
	Unified Planning Work Program	Metropolitan transportation planning	845,573	Underway
	US-Canada Border Data Warehouse	Cross border data collection & storage	334,550	Underway
	Whatcom Bicycle Program	Countywide bicycling education	261,676	Underway
	Northern Border Projects	NEXUS lane improvements in Sumas	121,388	Transferred to WSDOT
WWU				
	Collections Inventory for Archaeological Resources	Cataloging existing resources	80,898	Underway
Whatco	om County			
	Bay Road Fish Passage	Rebuild roadway for fish passage	563,352	Underway
	Birch Bay Drive & Pedestrian Facility	Install berm and roadway improvements	10,000,000	PE underway
	Mosquito Lake Road / North Fork Bridge	Pier and riprap improvements	2,516,483	Underway
WSDC	т			
	I-5/ITS Advanced Traveler System	ITS installations along I-5	2,660,640	Underway
	I-5/Slater Rd to Birch Bay-Lynden Rd	ITS installations along I-5	6,189,031	Underway
	SR 20 / [east of] Concrete	Bridge retrofits	818,399	Underway
	SR 542 / Fossil Creek to	Resurface existing payment	1,889,550	Underway
	Trans-Border Planning	Cross border improvements for freight	553,834	Underway
WTA				
WIA	Replace Approx (8) Full Size Buses	Bus purchases		Complete by 12/31/2012
	Replace (approx 5) Full Size Buses	Bus purchases Bus purchases		Complete by 12/31/2012
	Replace (approx 6) Paratransit Vehicles	Paratransit vehicle purchases		Complete by 12/31/2012
	Replace Approx Twelve (12) Vanpool Vehicles	Vanpool vehicle purchases		Complete by 12/31/2012
	Replace Paratransit Vehicles	Paratransit vehicle purchases		Complete by 12/31/2012
	Replace Three (3) Full Size Buses	Bus purchases		Complete by 12/31/2012
	Tropiado Tilide (d) i ali dize Dases	Das paronases		Complete by 12/31/2012

2013 WCOG TIP October 10, 2012 Page 15

This page intentionally left blank

2013 WCOG TIP October 10, 2012 Page 16

Metroplitan Plan Funding Secured Metropolitan Projects

Agency	Project Title	Project Description	Federal	Federal	State	State Funds	Local	Total Cost
			Fund	Funds	Fund		Funds	Remaining
Bellingham	Alabama Street Corridor Multimodal Safety Improvements	Corridor roadway configuration feasibility study and construction implementation of chosen alternative.	HSIP	\$1,261,824			\$5,000	\$1,266,824
Bellingham	Granary Avenue and Bloedel Avenue	Granary, a new arterial street beginning at Roeder Ave and extending SW approximately 400 feet to Bloedel Ave, which then will extend south approximately 400 feet. A new signal will be installed at the intersection of Granary and Roeder Avenue. Both streets will include two vehicle lanes, left-turn lane, parking, bike lanes, curb gutters, sidewalks, and utilities. Roeder Bridge may need to be widened to accommodate turning movements from Granary.	Earmark	\$5,918,273				\$5,918,273
Bellingham	James Street @ Aband Railroad Bridge Replacement	Replace the two existing timber stringer bridges with one single span concrete structure. The new 2 lane structure will be constructed to full arterial standards with curb, gutter and sidewalk. Alignment of the existing road and future capacity needs at both approaches will both be analyzed as part of the project design.	BR	\$2,007,303			\$602,196	\$2,609,499
Bellingham	James Street Road Corridor Improvements	The project includes revising the intersection layout with Woodstock Way making James Street Road to Woodstock Way the through traffic movement to eliminate site distance hazards. The road will be widened from the existing 31 foot width to a 54 foot width incorporating a center either direction turning lane, bicycle lanes and sidewalks and brought to full arterial standards. The design will be incorporated into the replacement of two timber span bridges in the project area.	STP(U)	\$1,643,848	TIB	\$1,250,000	\$148,462	\$3,042,310
Bellingham	James-Bakerview Intersection Reconstruction	Intersection reconstruction to include dedicated turn lanes and ADA curb ramps and crosswalks. Right-of-way needs and roundabout feasiblity to be determined in PE phase.	STP(U)	\$385,000			\$235,000	\$620,000
Bellingham	Pedestrian Safety Improvements	Install pedestrian countdown equipment and lengthen the pedestrian crossing time at traffic signals.	HSIP	\$350,000				\$350,000
Bellingham	West Horton Road, Phase 1	Construct a new minor arterial to connect a developing urban growth area to SR-539.	STP(U)	\$500,000			\$153,595	\$653,595
Blaine	Boblett / SR 543 Intersection and Signalization	Improvements will include: Signalization, channelization, stormwater, non- motorized, ITS border signage, pavement rehabilitation, and right of way acquisition.	STP(R)	\$781,750	TIB	\$118,800	\$49,450	\$950,000
Everson	Lincoln Street Improvements, Phase 1	Reconstruct street to act as a parallel arterial to the State Highway. Adding sidewalks on both sides of the street and a bike lane.	STP(R)	\$795,600			\$244,400	\$1,040,000
Ferndale	Thornton Street Improvement Project, Maureen to Vista	Reconstruct and widen substandard roadway to current standards. Currently no stormwater detention and treatment, no shoulder on north side and substandard sloping sidewalks on the south side leading to a local elementary school.	STP(U)	\$778,500			\$136,500	\$915,000
Lynden	Kok Road / Fish Trap Creek Bridge Replacement	The project is replacing the Kok Road Bridge over Fishtrap Creek and reconstructing approximately 200ft. of approach. The facilities will provide two travel lanes, bike lanes, enclosed drainage and sidewalks.	STP(U)	\$146,207				\$146,207
Lynden	Main Street Corridor Completion	Improve remaining section of Main Street between SR539 and Berthusen Road to full City all-weather arterial standards.	STP(U)	\$120,000			\$1,850,000	\$1,970,000

Metroplitan Plan Funding Secured Metropolitan Projects

Agency	Project Title	Project Description	Federal	Federal	State	State Funds	Local Funds	Total Cost
	2: 12 1 2 1/2 1		Fund	Funds	Fund	4050 750	runas	Remaining
Whatcom Co.	Birch Bay - Lynden Road / Portal	Install signal at intersection of Birch Bay Lynden Rd & Portal Way. Install	STP(R)	\$2,947,250	CRAB	\$852,750		\$3,800,000
	Way	crosswalk, channelization and widen BNSF crossing. June 2012 update: Required						
		BNSF crossing upgrades more extensive than originally planned.						
Whatcom Co.	Hannegan Road / Nooksack River	Repair original rip rap revetment and embed rip rap toe protection around Pier 2.	BR	\$234,210				\$234,210
	Bridge No. 252							
Whatcom Co.	Mosquito Lk Rd / North Fork	Repair original riprap revetment and embed riprap toe protection along the	BR	\$167,980				\$167,980
	Nooksack River, Bridge No. 332	riverside of Pier 3.						
Whatcom Co.	Potter Road / South Fork Nooksack	Remove and replace structure with 360 foot long, two-span reinforced concrete	BR	\$7,165,003			\$1,760,000	\$8,925,003
	River, Bridge No. 148	girder structure.						
Whatcom Co.	Rural Road Safety Program	This project will install rumble strips on Hannegan, Birch Bay Lynden, Slater,	HSIP	\$1,239,000			\$15,000	\$1,254,000
		Everson Goshen and East and West Smith Roads. Also, turn lanes will be						
		constructed on West Smith Road at Aldrich Road, safety upgrades will be done						
		on Birch Bay Lynden at Berthusen Road, and East Smith and Hannegan Road.						
		Also, 14 bridges will receive guardrail upgrades and freeze indicators will be						
		installed at 22 bridge and 4 road locations.						
Whatcom Co.	Slater Road Intersections	Add left turn lanes on Slater Rd at the Ferndale Rd and Imhoff Rd intersections	STP(R)	\$1,120,000	CRAB	\$400,000	\$380,000	\$1,900,000
		and widen the connecting roadway between the intersections.						
WTA	Farebox Replacement	Replacement of existing GFI fareboxes with new version	5307	\$1,200,000			\$300,000	\$1,500,000
WTA	Replace Approx Eleven (11)	Replace approximately eleven (11) paratransit vehicles	5307	\$1,214,290			\$248,710	\$1,463,000
	Paratransit Vehicles							
WTA	Replace Approx Four (4) Work	Replace approximately four (4) work vehicles	5307				\$120,000	\$120,000
	Vehicles							
WTA	Replace Approx Twelve (12)	Replace approximately twelve (12) vanpool vans	5307	\$337,600			\$84,400	\$422,000
	Vanpool Vans							
WTA	Replace Bus Hoist	Replace existing bus hoist	5307				\$150,000	\$150,000
WTA	Replace MDTS	Replace the mobile data terminals/computers in the paratransit vehicles	5307	\$180,000			\$45,000	\$225,000
WTA	Replace Telephone System	Replace/Upgrade agency telephone system	5307	\$160,000			\$40,000	\$200,000
WTA	Shelter Replacement Project	Replacement of approximately 30 existing bus shelters	5307	\$320,000			\$80,000	\$400,000
WTA	Trapeze Ops Software	Purchase Trapeze Ops software	5307	\$520,000			\$130,000	\$650,000
WTA	Web Upgrade/Mobile App	Upgrade of transit website and smart phone mobile applications					\$100,000	\$100,000
WTA	Replace Approx Five (5) Full-Size	Replacement of Approximately Five (5) Full-Size Buses.	5309(Bus	\$2,821,760			\$577,951	\$3,399,711
	Buses							
WTA	Replacement of Three (3) Full-Size	Replace three (3) full-size buses	5309(Bus	\$1,633,872			\$334,648	\$1,968,520
	Buses							
WSDOT - NW	I-5/Lynnwood to Ferndale -	This project will install beam guardrails around redirectional landforms along I-5	IM	\$376,327	WSDOT	\$7,680		\$384,007
	Redirectional Landforms	between Lynnwood and Ferndale. This project is in WCOG, SMPO and PSRC. The						
		total shown is for WCOG only.						
WSDOT - NW	I-5/Squalicum Creek Channel - Fish	Remove fish barrier.	IM	\$1,385,230	WSDOT	\$48,990		\$1,434,220
	Barrier Removal							
WSDOT - NW	SR 11/Padden Creek - Fish Barrier	This project will daylight Padden creek and remove the existing fish passage	STP	\$1,170,231	WSDOT	\$941,142		\$2,111,373
	Removal	barrier.						

Metroplitan Plan Funding Secured Metropolitan Projects

Agency	Project Title	Project Description	Federal Fund	Federal Funds	State Fund	State Funds	Local Funds	Total Cost Remaining
WSDOT - NW	SR 539/I-5 to Horton Road - Access Management	Design and implement low cost improvements to improve I-5 northbound off- ramp and SR 539 through traffic.	CBI	\$1,995,000	WSDOT	\$55,000	runus	\$2,050,000
WSDOT - NW	SR 539/Lynden-Aldergrove Port of Entry Improvements	Construct a new truck lane on SR 539 between H-Street and the Lynden-Aldergrove Port of Entry on the US/Canada border. The new truck lane will facilitate freight movement at this border crossing.	СВІ	\$7,504,951	WSDOT	\$154,447		\$7,659,398
WSDOT - NW	SR 542/Anderson Creek Culvert Chronic Environmental Retrofit	This project will replace the existing fish ladder, double box culvert, and causeway with a new 3-span bridge. Installation of grade control structures and alterations to the streams vertical profile will be required. Some additional channel reshaping will also be needed to facilitate an increase of the 100 year flood plain. Storm water Treatment facilities will be constructed onsite for new impervious surfaces. PE previously funded of \$1,203,406. CN is currently not funded.			WSDOT	\$8,848,200		\$8,848,200
WSDOT - NW	SR 542/Hedrick Creek - Fish Barrier	Remove existing fish passage barrier and replace with a fish-passable structure.	STP	\$7,664,774	WSDOT	\$156,423		\$7,821,197
WSDOT - NW	SR 546/Depot Rd and Bender Rd - Intersections Improvements	This East/West corridor carries truck traffic as it connects to the Sumas and Lynden border crossing. This project will provide channelization improvements at Depot Rd and Bender Rd reducing collisions and improving traffic operations on the corridor.	СВІ	\$5,801,859	WSDOT	\$118,405		\$5,920,264
WSDOT - NW	SR 9 & SR 539 Advanced Traveler Information System (ATIS)	This project constructs Advanced Traveler Information System (CCTV, data stations, fiber optic cables) on SR 9 between Morgan Road and US-Canada border and on SR 539 from Horton Road to Lynden.	CBI	\$2,500,000	WSDOT	\$50,000		\$2,550,000
WSDOT - NW	SR 9/Doran Road to SR 542 Bituminous Surface Tratment	Resurfaces deteriorating asphalt pavement (due to rutting, cracking, and normal wear) with a bituminous surface treatment. Extends the service life of the existing pavement.			WSDOT	\$3,187,736		\$3,187,736
WSDOT - NW	SR 9/NP Creek - Fish Passage	This location was identified by WDFW as a fish passage barrier. This project will replace the existing fish barrier to migratory fish passage and replace it with a fish-passable structure.	STP	\$1,768,849	WSDOT	\$36,098		\$1,804,947
				\$66,116,491		\$16,225,671	\$7,790,312	\$90,132,474

This page left intentionally blank

WHATCOM COUNCIL OF GOVERNMENTS

2013 Transportation Improvement Program MPO Financial Feasibility Table Revneues* & Expenditures (in Thousands)
October 10, 2012

	Funding Type	Year	Carry-over Previous Yr.	Anticipated Allocation	Available Revenue	Program- med	Remaining
spu pus	STP-R & STP-U	2013	\$1,697	\$5,093	\$6,790	\$6,790	\$0
WCOG- Managed Federal Funds	STP-R & STP-U	2014	\$0	\$1,438	\$1,438	\$1,438	\$0
WCOG- Aanage Ieral Fu	STP-R & STP-U	2015	\$0	\$1,572	\$1,572	\$990	\$582
N Fed	STP-R & STP-U	2016	\$582	\$0	\$582	\$0	\$582 *
Subtotals			\$2,279	\$8,103	\$10,382	\$9,218	\$582
_	5307	2013	\$3,932	\$0	\$3,932	\$3,932	\$0
State-Managed Federal Funds	5309 (Bus)	2013	\$4,456	\$0	\$4,456	\$4,456	\$0
Fec	Bridge	2013	\$0	\$9,575	\$9,575	\$9,575	\$0
anaged Funds	СВІ	2013	\$0	\$17,802	\$17,802	\$17,802	\$0
lana Fui	Demonstration	2013	\$5,918	\$0	\$5,918	\$5,918	\$0
≥ -ə.	HSIP	2013	\$2,851	\$0	\$2,851	\$2,851	\$0
Stat	IM	2013	\$0	\$1,762	\$1,762	\$1,762	\$0
	STP	2013	\$0	\$10,604	\$10,604	\$10,604	\$0
Subtotals			\$17,157	\$39,743	\$56,900	\$56,900	\$0
Total Federal F	unds (WCOG-Manage	d & WSDOT- Managed):	\$18,854	\$47,846	\$66,700	\$66,118	\$582
	Total Local and	Other Funds:	\$0	\$6,878	\$6,878	\$6,878	\$0
	Total WSDOT	State Funds:	\$0	\$16,226	\$16,226	\$16,226	\$0
		Grand Totals	\$18,854	\$70,950	\$89,804	\$89,222	\$582

^{*} The funding represented on this table has been found to satisfy WCOG's financial constraint requirements, which consists of funding found to be secured or resonably expected to be available. The latter includes funding scheduled but not yet appropriated.

^{**} Available for Rural projects and future Metropolitan projects

This page left intentionally blank

Funding Secured Non-MPO Projects

Agency	Project Title	Project Description	Federal	Federal	State	State	Local	Total Cost
			Fund	Funds	Fund	Funds	Funds	Remaining
Lummi Nation	Gooseberry Point Pedestrian	Install pedestrian facilities including separated shoulders and sidewalks or raised	STP(R)	\$145,000			\$1,855,000	\$2,000,000
	Project	pathways.						
Whatcom Co.	Gooseberry Point Ferry Wingwall	Replace two deteriorated timber wingwalls at the Gooseberry Point Ferry Terminal	Ferry	\$400,000			\$110,000	\$510,000
	Replacement	with modern steel pile-supported wingwalls.	Boat					
_	_		_	\$545,000		\$0	\$1,965,000	\$2,510,000

This page left intentionally blank

Unfunded Projects

Agency	Project Title	Project Description	Project Cost
Bellingham	Boulevard Park to Cornwall Park Overwater Pedestrian Walkway	Construction	\$8,289,000
	Bellingham Waterfront District	Construction	\$15,782,000
Blaine	I-5 Exit 274 Interchange Environmental Review and Design	PE	\$3,700,000
	Boblett Pedestrian Extension	Construction	\$387,000
	Mitchell Avenue Improvements	Construction	\$505,000
	Hughes Ave/Peace Portal Intersection Realignment	Construction	\$390,000
	Hughes Avenue Reconstruction	Construction	\$2,200,000
	Marine Drive & Boardwalk Phase 3	Construction	\$2,200,000
	H Street Pedestrian Overpass	Construction	\$2,150,000
	Peace Portal Drive Sidewalk Gap Elimination	Construction	\$130,000
	H Street Constructions Phase 2	Construction	\$2,500,000
	Hughes Avenue Reconstruction Phase 2	Construction	\$1,400,000
Everson	Lincoln Street Land Acquisition	Right-of-Way	\$100,000
	Lincoln Street Phase 2	Construction	\$970,000

Unfunded Projects

Agency	Project Title	Project Description	Project Cost
Ferndale	Washington & Vista Intersection Improvements	Construction	\$1,555,500
	Thornton Road - Church to Maureen	Construction	\$675,000
	Thornton Road - Vista to Malloy	Construction	\$1,050,000
	Thornton Railroad Overcrossing w/Connector to 2nd Ave Roundabout	Construction	\$20,000,000
Lynden	Tromp Road - Front to Main	Construction	\$990,000
	Northwood Road - City Limits to Badger Road	Preliminary Engineering	\$450,000
Nooksack	E. Madison Resurface	Construction	\$243,000
Whatcom County	Birch Bay Drive & Pedestrian Facility	Construction	\$9,000,000
	Hannegan Road - Hemmi to Scott Ditch Bridge	Pavement Rehabilitation	\$1,875,000
	Gooseberry Point Pedestrian Improvements - Mackenzie to Balch	Construction	\$4,100,000
	East Smith Road - Everson Goshen to Mt. Baker Highway	Construction	\$1,875,000
	Marine Drive / Little Squalicum Bridge No. 1	Rehabilitation	\$2,900,000
	Portal Way / Dakota Creek Bridge No. 500	Seismic Retrofit	\$2,800,000
			\$54,763,500