

WHATCOM TRANSPORTATION POLICY BOARD Wednesday, January 16, 2019, 3:30 p.m. Gordon W. Rogers Conference Room 314 East Champion Street Bellingham, Washington

AGENDA

PAGES

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7-16

- A. CALL TO ORDER
- B. PUBLIC COMMENT
 Citizens may speak informally to the Board on matters pertinent to its statutory responsibilities and which are not the subject of a public hearing.
 Each speaker is allowed a maximum of three minutes.
 - C. AGENDA APPROVAL*

2-4	D.	APPROVAL OF MINUTES*
		Meeting of December 12, 2018

E. OLD BUSINESS (if any)

F. PUBLIC HEARING

- Amend the 2019 WCOG Transportation Improvement Program (TIP) 1. Staff Presentation – Lethal Coe
- 2. Open Public Hearing Citizens may address the Board on the subject of the hearing for a maximum of three minutes.
- 3. Close Public Hearing*
- 4. Board Discussion

G. NEW BUSINESS

- 1. TIP Amendment No. 1901 Mr. Coe*
- 2. Approve Cost Allocation Plan Ron Cubellis*
 - 3. Anticipated Amendments to Whatcom Mobility 2040 Hugh Conroy 4. Other New Business (if any)
- H. OBLIGATION STATUS UPDATE Mr. Coe
- I. PLANNING DIRECTOR'S REPORT Mr. Conroy
- 17-19 J. CORRESPONDENCE
 - K. BOARD OPEN FORUM
 - L. ADJOURN

* Action item

WHATCOM TRANSPORTATION POLICY BOARD MINUTES – DRAFT DECEMBER 12, 2018

IN ATTENDANCE:

- MEMBERS VOTING: Jon Mutchler, Ferndale (Chairman); Tom Jones, Nooksack (1st Vice-Chairman); Jack Louws (2nd Vice-Chairman) and Satpal Sidhu, Whatcom County; Kelli Linville and Terry Bornemann, Bellingham; Bonnie Onyon, Blaine; John Perry, Everson; Fredrick Lane (for Jeremiah Julius), Lummi Nation; Scott Korthuis, Lynden; Bobby Briscoe, Port of Bellingham; Jay Drye, WSDOT; Michael Lilliquist (for Cathy Watson), WTA; EX-OFFICIO: Terry Terry, CTAG; Luanne Van Werven, 42nd District State Representative
- GUESTS Todd Carlson, WSDOT; Kaylee Galloway, Office of U.S. Rep. Suzan Del Bene; Pete Stark, WTA; Kirk Vinish, Lummi Nation
- STAFF Bob Wilson (Secretary), Ron Cubellis, Hugh Conroy, Lethal Coe
- A. CALL TO ORDER

Chairman Mutchler called the meeting to order at 3:15 p.m. with a quorum present.

B. PUBLIC COMMENT

No public comment was received.

C. AGENDA APPROVAL

ADOPTED BY UNANIMOUS CONSENT

D. APPROVAL OF MINUTES OF OCTOBER 10, 2018

ADOPTED BY UNANIMOUS CONSENT

E. OLD BUSINESS

No old business was discussed.

- F. NEW BUSINESS
 - F.1 Adoption of Transportation Performance Measures

Mr. Conroy explained that WCOG and the state's other metropolitan planning organizations (MPOs) are required by the Federal government to conduct performance-based transportation planning and programming, as specified in the 2012 Federal transportation act known as MAP-21. MPOs may either establish their own performance measures, or agree to follow the statewide measures within their respective regions. Staff recommends the latter.

WTPB Minutes December 12, 2018 Page 2

Following Mr. Conroy's explanation, he and Mr. Wilson answered questions posed by the representatives. Also, on a recommendation made by Mr. Cubellis, there was consensus to renumber the resolution that was included in the meeting packet to No. 2018-12-01, in accordance with the Policy Board's numbering protocol.

MOTION: Mr. Korthuis moved, Mr. Bornemann seconded, to approve Whatcom Transportation Policy Board Resolution No. 2018-12-01, establishing regional performance targets for pavement, bridges, travel time and freight reliability.

MOTION PASSED

G. CORRESPONDENCE

No correspondence was included in the meeting packet.

M. BOARD OPEN FORUM

No comments were offered.

N. ADJOURNMENT

There being no further business, the meeting adjourned at 3:33 p.m.

Robert H. Wilson, AICP Secretary



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WHATCOM TRANSPORTATION POLICY BOARD RESOLUTION NO. 2018-12-01

Establishing Regional Performance Targets for Pavement, Bridges, Travel Time and Freight Reliability

WHEREAS, the 2012 federal transportation law, Moving Ahead for Progress in the 21st Century Act (MAP-21, P.L. 12-141) established a performance management framework for state departments of transportation such as the Washington State Department of Transportation (WSDOT), and metropolitan planning organizations such as the Whatcom Council of Governments (WCOG); and

WHEREAS, per 23 CFR 450.206(c)(2), WSDOT had until May 2018 to establish certain statewide performance targets associated with the performance management framework and meet the target setting deadline for condition of pavements on the Interstate System and the rest of the National Highway System (excluding Interstates), condition of bridges on the National Highway System, travel time reliability on the National Highway System, freight movement on the Interstate System, traffic congestion, and on-road mobile source emissions; and

WHEREAS, WCOG; is required to establish regional performance targets within 180 days following the establishment of state performance measures per 23 CFR 450.306(d)(3) related to the above performance targets, excluding traffic congestion and on-road mobile source emissions targets which do not apply to WCOG's metropolitan planning area; and

WHEREAS, in establishing regional performance targets, WCOG has the options of 1) committing to quantifiable targets for each performance measure in the metropolitan planning area or, 2) agreeing to plan and program projects so that they contribute toward the accomplishment of WSDOT statewide targets per 23 CFR 490.105(f)(3); and

WHEREAS, applicable performance measures to WCOG for condition of pavements are included in 23 CFR 490.3079(a), condition of bridges in 23 CFR 490.407(c), travel time reliability for the National Highway System in 23 (CFR) 490.507(a), and freight movement on the Interstate System in 23 CFR 490.607.

NOW, THEREFORE, IT IS RESOLVED by the Whatcom Transportation Policy Board that WCOG agrees to plan and program projects in the Whatcom metropolitan planning area so that they contribute toward the accomplishment of WSDOT statewide performance targets for condition of pavements on the Interstate System and the rest of the National Highway System (excluding Interstates), condition of bridges on the National Highway System, travel time reliability on the National Highway System, and freight movements on the Interstate System.

Adopted this, the Twelfth day of December, 2018, in the City of Bellingham, Washington, a quorum being present.

Biller.

Robert H. Wilson, AICP, Secretary



MEMORANDUM

To: Whatcom Transportation Policy Board
From: Lethal Coe, Senior Planner
Date: January 7, 2019
Subject: WCOG 2019 TIP Amendments and Administrative Modifications

Amendment 1 (1901) of the 2018 WCOG Transportation Improvement Program (TIP) includes the following:

- 1. Remove Everson *Lincoln St Improvements Phase 1* from the 2019 TIP. The project carriedover into 2019 to ensure enough time to obligate the additional \$333,519 STBG funds awarded for construction (May 2018).
- 2. Remove Everson *Lincoln St Improvements Phase 2* from the 2019 TIP. The project carriedover into 2019 to ensure enough time to obligate the additional \$116,418 STBG funds awarded for construction (May 2018).
- 3. Remove WSDOT project *SR 542/I-5 to Hannegan Road Vicinity ADA Compliance.* Construction for this project was authorized in December.
- 4. Amend WSDOT project to add SR 9/Acme Vicinity to Mt Baker Highway Vicinity Weigh in Motion that was previously listed in the Skagit County region and has been revised to be located south of Deming and north of Acme. This project will construct a vehicle weigh-inmotion facility to police freight travel along SR-9. Construction will begin 2020.
- Add WTA project *Replace Diesel Buses* that will replace approximately three diesel buses. This is funded by Federal Transit Administration 5307 grant funds and is programmed for \$1,800,000.
- Add WTA project Purchase electric buses and infrastructure. WTA was awarded Federal Transit Administration 5339 grant funds to purchase two electric buses for the total cost of \$3,000,000.

Formal TIP Amendments require review and resolution from the Policy Board to amend the current TIP and make federal funding accessible.

ACTION REQUESTED: Approve Amendment 1 for the Whatcom Council of Governments 2019 Transportation Improvement Program.

Whatcom Council of Governments 2019 Transportation Improvement Program

Amendment 1 (1901) Table

#	Agency	Project Title	Amended Action	Added Funds \$	Total Costs \$	Fed Source
1	Everson	Lincoln Street Improvements, Phase 1	Remove Project	-385,571	2,491,926	STBG(R)
2	Everson	Lincoln Street Improvements, Phase 2	Remove Project	-134,660	1,771,555	STBG(R)
3	WSDOT	SR 542/I-5 to Hannegan Road Vicinity - ADA Compliance	Remove Project	-1,026,321	1,026,016	CBI / STP
4	WSDOT	SR 9/Acme Vicinity to Mt Baker Highway Vicinity - Weigh in Motion	Add to Whatcom Region	3,641,331	3,724,880	STP
5	WTA	Replace Diesel Buses	Add New	1,800,000	1,800,000	5307
6	WTA	Purchase electric buses and infrastructure	Add New	3,000,000	3,000,000	5339

No Policy Board Action Required_

Recent Non-Amendment TIP Activities - administrative modifications are less substantial project changes and are administered by WCOG staff.

Administrative Modifications

Agency	Project	Modification Administered	Total Costs \$	Federal Source



MEMORANDUM

To:	Whatcom Transportation Policy Board
From:	Ron Cubellis, CPA AICP
	Deputy Executive Director
Date:	January 9, 2019
Subject:	Consideration of the 2019 Cost Allocation Plan

Request approval of the WCOG 2019 Cost Allocation Plan.

BACKGROUND

A cost allocation plan is the federally approved way to allocate overhead and employee benefits to federally funded activities. The feds want to make sure they are not paying more than their fair share of the indirect expenses such as administrative staff, the electric bill, paid holidays, etc.

The 2019 allocation plan following this memo is based on the WCOG budget adopted by the Council Board last month. If the year goes exactly as budgeted, the rates determined by the plan will ensure that WCOG recaptures the full overhead and benefit costs incurred during the year. This is referred to as the *fixed rate with carryforward* method. The carryforward comes into play when life doesn't unfold as we plan. The under or over recaptured amounts are carried forward into the following year's rates.

RECOMMENDATION

Staff recommends approval of the 2019 Cost Allocation Plan.

REQUESTED ACTION

Approve the Whatcom Council of Governments 2019 Cost Allocation Plan as presented.



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2019 Cost Allocation Plan

Whatcom Council of Governments 314 East Champion Street Bellingham, WA 98225 (360) 676-6974

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WHATCOM COUNCIL OF GOVERNMENTS COST ALLOCATION PLAN PROPOSAL CERTIFICATION

January 1, 2019 – December 31, 2019

This is to certify that I have reviewed the cost allocation plan proposal submitted herewith and to the best of my knowledge and belief:

(1) All costs included in this proposal dated January 9, 2019, to establish billing or final indirect cost rates for January 1, 2019 through December 31, 2019, are allowable in accordance with the requirements of 2 CFR Part 200 and the Federal award(s) to which they apply. Unallowable costs have been adjusted for in allocating costs as indicated in the cost allocation plan.

(2) All costs included in this proposal are properly allocable to Federal awards on the basis of a beneficial or causal relationship between the expenses incurred and the Federal awards to which they are allocated in accordance with applicable requirements. Further, the same costs that have been treated as indirect costs have not been claimed as direct costs. Similar types of costs have been accounted for consistently.

I declare that the foregoing is true and correct.

Whatcom Council of Governments

Robert H. Wilson, Executive Director

Date

Passed and approved this 16th day of January, 2019, in Bellingham, Washington, a quorum being present.

Board Officer, Title

INTRODUCTION

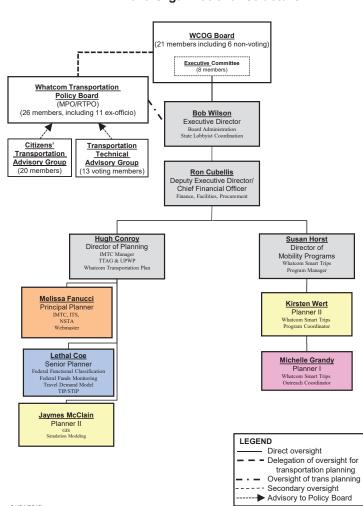
The Whatcom Council of Governments 2019 staffing levels and indirect costs are expected to remain at 2017 levels. The billed rates however will be lower than 2018. The 2018 rates included large adjustments to recapture under-recovered 2017 expenses. For comparison, the 2018 indirect and benefit rates were 76.49% and 75.37% respectively.

The 2019 fixed rates are:

Indirect Costs	65.22%
Fringe Benefits	70.19%

ALLOCATION METHOD

The Whatcom Council of Governments uses the fixed rate with carry forward method to allocate indirect costs and fringe benefits. During the budgeting process rates are established by estimating indirect cost as a percentage of direct labor costs and the fringe benefits as a percentage of direct, excluded and indirect labor costs. The rates are used to allocate indirect and fringe benefit costs each month regardless of actual costs incurred. After the close of each calendar year, the indirect and fringe costs recovered are compared to the actual costs to determine the amount to carry forward as an adjustment to the following year's rates.



Whatcom Council of Governments 2019 Organizational Structure

Whatcom Council of Governments Actual 2018 Income & Expenditures							
INCOME Member Dues Local State Federal Interest Income Miscellaneous	\$	152,463 175,281 167,346 1,208,048 3,922 44,053					
TOTAL INCOME	\$	1,751,113					
EXPENSES Communication Services Consultants & Contracted Svcs Incentives Insurance - Property & Liability Office Equipment & Software Pass-Through Funding Payroll - Salaries & Wages Payroll - Benefits & Taxes Printing Professional Development Rent Repair & Maintenance Supplies Travel Utilities Miscellaneous	\$	25,644 317,823 12,040 9,484 37,849 111,536 720,518 277,052 11,128 8,985 72,463 1,873 12,428 11,891 13,161 4,856					
TOTAL EXPENSES	\$	1,648,731					

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POSITION		SALARIES	BENEFITS	TOTALS
Executive Director		\$ 8,518	\$ 5,650	\$ 14,168
Deputy Director		87,039	57,733	144,772
Principal Planner		518	342	860
	Totals	\$ 96,075	\$ 63,725	\$ 159,800

Table 2: 2018 Indirect Salaries & Benefits

Table 3: Reconciliation of 2018 Indirect Cost Recovery

2018 Actual Expenses	E	Total Expenses Indirect		Indirect	Excluded			Direct	
Wages (excluding paid leave)		\$594,466		\$96,075	\$	406	\$	497,985	
Benefits (including paid leave)		403,104		63,725		269		339,110	
Subtotal	\$	997,570	\$	159,800	\$	675	\$	837,095	
Communication Services		25,644	·	16,558		_		9,086	
Consultants & Contracted Svcs		317,823		16,654		42,983		258,186	
Incentives		12,040		-		-		12,040	
Insurance - Property & Liability		9,484		9,484		-		-	
Office Equipment & Software		37,849		36,669		239		941	
Pass-Through Funding		111,536		-		-		111,536	
Printing		11,128		-		-		11,128	
Professional Development		8,985		1,424		-		7,561	
Rent		72,463		69,426		-		3,037	
Repair & Maintenance		1,873		1,873		-		-	
Supplies		12,428		4,297		-		8,131	
Travel		11,891		61		166		11,664	
Utilities		13,161		13,161		-		-	
Miscellaneous		4,856		871		-		3,985	
Subtotal	\$	651,161	\$	170,478	\$	43,388	\$	437,295	
Totals	\$	1,648,731	\$	330,278	\$	44,063	\$	1,274,390	
				\$330,278	Actual	year 2018	indired	ct costs	
				9,013	+/- 20	17 indirect of	cost ca	rry-forward	
			\$	339,291	Indired	ct eligible fo	r recov	very in 2018	
				348,440	Indirect cost recovered in 2018			in 2018	
			\$	(9,149)	Under	/(over) reco	overy ir	n 2018	
					(carrie	ed forward in	nto 201	19 rate)	

POSITION		SALARIES	E	BENEFITS	TOTALS
Executive Director		\$ 6,350	\$	4,249	\$ 10,599
Deputy Director		97,558		65,275	162,833
Principal Planner		958		641	1,599
	Totals	\$ 104,866	\$	70,165	\$ 175,031

Table 4: Estimated 2019 Indirect Salaries & Benefits

Table 5: 2019 Estimated Indirect, Excluded & Direct Costs

2019 Proposed Expenses	Tota	I Expenses	Indirect	E	xcluded	Direct
Wages (excluding paid leave)	\$	642,979	\$ 104,866	\$	-	\$ 538,113
Benefits (including paid leave)		430,228	70,165		-	360,063
Subtotals	\$	1,073,207	\$ 175,031	\$	-	\$ 898,176
		~~~~~	40.000			
Communication Services	1	28,600	19,000		-	9,600
Consultants & Contracted Svcs	1	617,473	15,000		44,273	558,200
Incentives	1	12,000	-		-	12,000
Insurance - Property & Liability		10,500	10,500		-	-
Office Equipment & Software		36,120	36,120		-	-
Pass-Through Funding		62,845	-		-	62,845
Printing		19,500	-		-	19,500
Professional Development		19,750	11,950		-	7,800
Rent		74,000	70,000		-	4,000
Repair & Maintenance		3,000	3,000		-	-
Supplies		12,600	4,500		-	8,100
Travel		14,890	2,000		-	12,890
Utilities		13,000	13,000		-	-
Miscellaneous		-	-		-	-
Subtotals	\$	924,278	\$ 185,070	\$	44,273	\$ 694,935
Totals	\$	1,997,485	\$ 360,101	\$	44,273	\$ 1,593,111

## Table 6: 2019 Indirect Cost Rate Calculation

CY 2019 Budgeted Indirect Cost CY 2018 Indirect carry-forward	\$ 360,101 (9,149) \$ 350,952	
CY 2019 Budgeted Direct Salaries	\$ 538,113	
Total Indirect Cost	350,952	65.22%
Total Direct Salaries	538,113	00.22 /0

Total	
\$ 36,639	
28,863	
57,110	
3,440	
\$ 126,052	
10,361	
2,779	
98,167	
920	
11,078	
91,816	
44,579	
12,409	
2,190	
2,756	
\$ 277,055	
\$ 403,107	Actual 2018 Fringe Benefit costs incurred
	+/- 2017 fringe benefit carry-forward
\$	Fringe benefits eligible for recovery in 2018
394,309	Fringe benefits recovered in 2018
\$ 21,062	Under/(over) recovered for 2018 (carried
	forward into 2019 rate)
\$ \$ \$ \$ \$	28,863 57,110 3,440 \$ 126,052 10,361 2,779 98,167 920 11,078 91,816 44,579 12,409 2,190 2,756 \$ 277,055 \$ 403,107 12,264 \$ 415,371 394,309

# Table 7: Reconciliation of 2018 Fringe Benefit Recovery

# Table 8: Estimated 2019 Fringe Benefit Costs

Benefit	Budg	jet Amount
Holiday Leave	\$	37,821
Sick Leave		20,365
Vacation Leave		55,278
Other Paid Leave		-
Subtotal	\$	113,464
Dental		12,202
Disability		3,200
Health Insurance		129,022
Life Insurance		1,006
Medicare Tax		10,825
Retirement Contributions		96,068
Social Security		46,899
Unemployment Tax		12,425
Vision		2,134
Workers Compensation Insurnace		2,983
Subtotal	\$	316,764
Total Estimated Fringe Benefits	\$	430,228

# Table 9: 2019 Fringe Benefit Rate Calculation

CY 2019 Budgeted Fringe Benefits CY 2018 Fringe Benefit carry-forward CY 2019 Recoverable Fringe Benefits estimate	\$ \$	430,228 21,062 451,290		
CY 2019 Budgeted Direct Salaries CY 2019 Budgeted Indirect Salaries CY 2019 Budgeted Excluded Salaries Total Salaries & Wages (excluding paid leave)	\$	538,113 104,866 - 642,979		
Total Fringe Benefits		451,290	=	70.19%
Total Salaries (excluding paid leave)		642,979		



 Transportation Building

 310 Maple Park Avenue S.E.

 P.O. Box 47300

 Olympia, WA 98504-7300

 360-705-7000

 TTY: 1-800-833-6388

 www.wsdot.wa.gov

November 16, 2018

Mr. Bob Wilson, Executive Director Whatcom Council of Governments 314 East Champion Street Bellingham, WA 98225-4502

RE: Authorization of MPO/RTPO Funding State Fiscal Years (SFY) 2018-2019 (July 1, 2017 - June 30, 2019)

Dear Mr. Wilson:

The purpose of this letter is to authorize funding for SFY 2018-2019 (July 1, 2017 through June 30, 2019) for your organization. These funds are tied to activities in the approved Unified Planning Work Program (UPWP), which is the scope of work for Agreement GCB 2565. GCB 2565 is the Washington State Department of Transportation (WSDOT) agreement with the Whatcom Council of Governments Metropolitan Planning Organization (MPO) and Regional Transportation Planning Organization (RTPO).

The following chart lists all available funds to date for your MPO/RTPO for SFYs 2018 and 2019. New funding included is the FFY2019 FHWA allocation of \$294,205:

Whatcom Council of Governments						
	State Fiscal Years 2018 – 2019 Funding Status					
Federal Fiscal Year	Time Period Covered	SFY 2018/2019 Allocation	Expenditures through 10/2018	BALANCE		
FHWA 2019	October 1, 2018 - September 2019	\$294,205.00	\$0.00	\$294,205.00		
FHWA 2018	October 1, 2017 - September 2018	\$288,804.00	\$243,378.61	\$45,425.39		
FHWA 2017	July 1 - Sept 30, 2017	\$70,994.00	\$70,994.00	\$0.00		
FHWA 2017	Carry Forward from Prior Biennium	\$134,604.19	\$134,604.19	\$0.00		
FHWA TOTALS		\$788,607.19	\$448,976.80	\$339,630.39		

Mr. Bob Wilson November 16, 2018 Page 2

Federal Fiscal Year	Time Period Covered	SFY 2018/2019 Allocation	Expenditures through 10/2018	BALANCE
FTA 2018	March 31 - Sept 30, 2018	\$37,702.36	\$0.00	\$37,702.36
FTA 2018	October 1, 2017 - March 30, 2018	\$40,616.00	\$0.00	\$40,616.00
FTA 2017	April 29 - Sept 30, 2017	\$29,764.67	\$25,387.33	\$4,377.34
FTA 2017	Carry Forward from Prior Biennium	\$51,004.15	\$51,004.15	\$0.00
F	TA TOTALS	\$159,087.18	\$76,391.48	\$82,695.70
~	Apr 16, 2018 - June 30, 2019	\$19,857.00	\$0.00	\$19,857.00
~	July 2017 June 2019	\$172,349.00	\$128,289.61	\$44,059.39
RI	TPO TOTALS	\$192,206.00	\$128,289.61	\$63,916.39
~	July 2017 – June 2019	\$200,000.00	\$200,000.00	\$0.00
IN	ITC TOTALS	\$200,000.00	\$200,000.00	\$0.00

If you have any fiscal questions, please call Gail Renschler at (360)705-7964. If you have any MPO/RTPO planning questions, please call Cliff Hall at (360) 705-7993.

Sincerely,

Doug Cox, Interim Manager

Doug Cox, Interim Manager Tribal and Regional Coordination Office

DC:gr

cc: Ron Cubellis, Whatcom Council of Governments Todd Carlson, Northwest Region Planning Office John Shambaugh, Northwest Region Planning Office Cliff Hall, Tribal and Regional Coordination Office Gail Renschler, Tribal and Regional Coordination Office



## DETERMINATION OF NONSIGNIFICANCE

<u>Description of proposal</u>: Proposed ordinance adopting a new Chapter 12.28 of the Everson Municipal Code and establishing transportation impact fees and related administrative provisions.

Proponent: City of Everson

Location of proposal: Within the city limits of the city of Everson, Washington.

Lead agency: City of Everson

The lead agency for this non-project proposal has determined that it does not have a probable significant adverse impact on the environment. An environmental impact statement (EIS) is not required under RCW 43.21C.030 (2)(c). This decision was made after review of a completed environmental checklist and other information on file with the lead agency. This information is available to the public on request.

This DNS is issued under WAC 197-11-340(2); the lead agency will not act on this proposal for 14 days from the date of issuance noted below. Comments must be received by January 2, 2019.

There is no local agency appeal of this determination.

Responsible official: Dave Schoonover

Position/title: Deputy SEPA Official

Address: 111 W. Main Street, PO Box 315, Everson, WA 98247

Phone: (360) 966-3411

Date of Issuance: December 18, 2018

\$ignature