

## Meeting of the Whatcom Transportation Policy Board

Wednesday, October 9, 2024, 3:30 p.m. WCOG boardroom & on-line 314 East Champion Street, Bellingham, Washington

Join using Zoom <u>https://us06web.zoom.us/j/81125463613</u>

Or phone: (253) 215-8782

## Agenda

#### <u>Pages</u>

#### A. Call to order

#### B. Public comment

Citizens may speak informally to the Board on matters pertinent to its statutory responsibilities and which are not the subject of a public hearing. *Each speaker is allowed a maximum of three minutes.* 

C. Additions to the agenda (if any)

#### **D.** Approval of the minutes -- Meeting of July 10, 2024\*

E. Old business (*if any*)

#### 5-43 **F.** Public Hearing: WCOG 2025-2030 Transportation Improvement Program (TIP)

- 1. Staff Presentation Lethal Coe
- 2. Open Public Hearing Members of the public may address the Board about the subject of the hearing for a maximum of three minutes each.
- 3. Close Public Hearing\*
- 4. Board Discussion
- 5. Vote on Proposed TIP\*
- G. New Business
  - 1. **Interstate 5**: Conditions, recent alternatives analysis, current I-5 planning work, current WSDOT investment strategies Justin Resnick, WSDOT
- H. Obligation Status Update Lethal Coe
- I. Director's Report Hugh Conroy
- J. Correspondence (if any)
- K. Board Open Forum

\* Action item

L. Adjourn

Persons with disabilities needing a special accommodation for this meeting should contact the WCOG office at (360) 676-6974, at least six (6) days prior to the meeting to receive assistance. Para asistencia en español, por favor enviar un correo electrónico a <u>espanol@wcog.org</u>.

### Whatcom Transportation Policy Board Minutes (DRAFT) July 10, 2024

#### In Attendance (In-person or via Zoom)

- Members *Voting:* Blaine: Richard May; Ferndale: Greg Hansen (2<sup>nd</sup> Vice Chair); Lynden: Scott Korthuis (Chair); Nooksack: Kevin Hester; Sumas: Bruce Bosch; Whatcom County: Jon Scanlon (alternate for Kaylee Galloway). WSDOT: Chris Damitio; Whatcom Transportation Authority: Michael Lilliquist (1<sup>st</sup> Vice Chair);
- Staff Lethal Coe, Hugh Conroy (Secretary), Ron Cubellis, Melissa Fanucci, Jaymes McClain, Emily Moran
- Others McBride Public Affairs: Tom McBride, Intisar Benge; WSDOT: John Schambaugh, Justin Resnick.

#### A. Call to Order

Hugh Conroy determined that there was a quorum, and Chair Korthuis called the meeting to order at 3:33 p.m.

- B. **Public Comment** None
- C. Agenda Additions None
- D. Approval of Minutes of May 8 meeting.
   Motion: Mr. Lilliquist moved, second by Mr. Hansen, to approve the minutes of the meeting of May 8, 2024, as presented. Motion passed with no opposing votes.
- E. Old Business None
- F. Consideration for adoption Amendment #4 (24-07) of the WCOG Transportation Improvement Program (TIP)

Mr. Korthuis opened the public hearing at 3:35. No members of the public were present. The public hearing was closed at 3:36.

Mr. Coe reviewed the associated memo and the individual amendments listed in the draft document. Mr. Korthuis asked if WSDOT's two fish-passage projects would be underway during [the June/July 2026] FIFA World Cup soccer games [in Seattle & Vancouver, BC]. Mr. Damitio reviewed the timelines. Mr. Hansen asked if Bellingham's Birchwood project would be at the same time as the WSDOT fish-passage projects. Mr. Coe clarified that the subject phases of the Birchwood project would occur after 2026.

**Motion:** Mr. Hansen moved, seconded by Mr. Scanlon, to adopt TIP amendment #4 (24-07) as presented.

Motion passed with no opposing votes.

## G. Consideration for adoption: Updated Development and Evaluation Process for Comprehensive Plan Transportation Elements

Mr. Coe reviewed the memo and the draft document included in the meeting packet.

Mr. Lilliquist asked for clarification on the overall purpose of the review and possible response if a plan is found to be non-conforming or inconsistent . Mr. Coe and Mr. Conroy reviewed the related aspects of the state RTPO requirements as well as the portion of WCOG's process document that simply states that the RTPO members would collectively address any concerns they had with one or more member government's draft transportation element and work to make changes to enable regional (RTPO) certification.

**Motion:** Mr. Hansen moved, seconded by Mr. Lilliquist, to approve adoption of the updated development and evaluation process.

Motion passed with no opposing votes.

#### H. **Obligation Status Update**

Mr. Coe reviewed obligation status. Our region met its 2024 target and did so before June 31 (only exceeding it by \$472). This enabled WCOG to submit an application to WSDOT for redistributed funds. The project ready to take advantage of these funds if they are available and awarded is Bellingham's Meridian-Birchwood Phase II.

#### J. Director's Report

Mr. Conroy asked Tom McBride and Intisar Benge to report on state legislative news. Ms. Benge reviewed the high amount of turnover that will occur in the state legislature, the pending results of initiatives (Climate Commitment Act, capital gains tax, and long-term care). On the revenue side, the legislature is considering a fee on purchases resulting in vehicle deliveries.

Mr. Conroy reviewed several items:

- WCOG's work on a regional safety action plan as funded by USDOT's Safe Streets and Roads for All (SS4A) program WCOG is currently rolling out a public engagement effort centered on an online survey branded as The Whatcom Crash Test.
- Smart Trips activities: summer camps, Parkview safe routes to school community engagement, commute trip reduction (CTR) plan updates.
- International Mobility and Trade Corridor (IMTC) Program: Discussion of FIFA impacts on the border, new additional funding from Transport Canada (\$40K CDN) for next year's personal vehicle survey, and an update on the Advanced Border Information System project.

Mr. Scanlon asked if the recent announcement of new U.S. requirements for entering the country with a dog have been discussed at IMTC – adding that he was hearing concerns, especially in Pt. Roberts. Mr. Conroy said that he'd only heard the issue alluded to very briefly at another recent meeting and that the announcement was likely subsequent to the last IMTC meeting. Mr. Bosch shared his knowledge of the issue, noting that the updated regulation is coming from the Center for Disease Control (CDC) which is responding to increased incidents of dogs with rabies – many of which are rescue dogs from world regions suffering war. Mr. Scanlon provided some links to more information. The new rules are scheduled to take effect in August. There is speculation that there will be a lot of discretion in how the rules are enforced.

#### K. Correspondence

Mr. Conroy reviewed a recently emailed letter from the director of the Peninsula RTPO in WA. PRTPO is currently spearheading the state-wide RTPO interest in obtaining a funding increase for the state's RTPO program and is reaching out to RTPO chairs to confirm their boards' positions. In December of 2023, the WCOG Council Board voted to support this effort (as summarized at the time by a working group of RTPO directors). The current effort builds on that dialog. WCOG has responded to PRTPO, noting the December 2023 Council Board action and thus its support for the current effort going into the upcoming legislative session.

#### L. **Board Open Forum** None

#### М. Adjourn 4:20

Hugh Conroy Secretary

Approved October 9, 2024



#### MEMO

To:Whatcom Transportation Policy BoardFrom:Lethal Coe, Senior PlannerDate:October 1, 2024Subject:WCOG 2025 Transportation Improvement Program (TIP)

Each year the WCOG prepares and manages the Whatcom regional Transportation Improvement Program (TIP) to meet the 4-year federal requirement as the Metropolitan Planning Organization and 6-year state requirement as the Regional Transportation Planning Organization.

The draft **WCOG 2025 – 2030 TIP** is enclosed with this packet for your review. The draft can also be accessed online at <u>https://wcog.org/tip/</u>.

The WCOG TIP has been prepared using member city, county, tribal nation, transit and state six-year transportation or capital improvement programs. Transportation projects in the regional TIP are primarily funded through federal transportation programs and state transportation programs that impact the regional significant system (can be found at <a href="https://waytogowhatcom.org/system/">https://waytogowhatcom.org/system/</a>). Also included are the regional Surface Transportation Block Grant (STBG) and Transportation Alternatives (TA) programs awarded through the WCOG Policy Board. The 2025-2030 program contains 38 funded projects for a total program estimate of over \$285 million dollars.

Formal adoption of the regional TIP requires a public hearing scheduled to take place at the October 9<sup>th</sup> Policy Board meeting. The public hearing advertisement has been posted in the WCOG newspaper of record (Bellingham Herald), as well as the Cascadia Daily and on the WCOG website - <u>https://wcog.org/public-notices/</u>.

Suggested Motion: "Approve the WCOG 2025 Transportation Improvement Program."









Draft September 16, 2024



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Prepared by the Whatcom Council of Governments using funds contributed by member jurisdictions and grants from the Washington State Department of Transportation, the U.S. Department of Transportation Federal Highway Administration and the Federal Transit Administration.

Information provided in this Transportation Improvement Program (TIP) is gathered from member jurisdictions and is used to represent the region's projects in the Statewide Transportation Improvement Program (STIP). Qualifying transportation projects for the Whatcom County region include both MPO and non-MPO areas. This document also contains annual certifications required by federal law.

Whatcom Council of Governments (WCOG) complies with **Title VI of the Civil Rights Act of 1964** that assures no person shall, on the grounds of race, color, national origin or sex be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any Federal Aid Highway program or other activity for which WCOG recieves Federal financial assistance. WCOG also provides services to people with **Limited English Proficiency**. For further information regarding Title VI or language assistance, please contact WCOG by phone (360) 685-8385 or email to TitleVI@wcog.org.

For questions, concerns or comments please contact the Whatcom Council of Governments:

314 East Champion Street Bellingham, WA 98225 Phone: (360) 676-6974 Email: wcog@wcog.org

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**Appendix:** Funding Secured Projects Submittal to the 2025 Statewide Transportation Improvement Program (STIP)

## **2024** Whatcom Council of Governments Membership

#### **Executive Committee**

Bellingham City Council Mayor of Bellingham Mayor of Nooksack Port of Bellingham Mayor of Lynden Mayor of Ferndale Whatcom County Council Whatcom County Executive

#### **Council Board (Executive Committee plus)**

Bellingham City Council Lake Whatcom Water & Sewer Lummi Indian Business Council Chair Mayor of Everson Mayor of Sumas Mayor of Blaine The Opportunity Council Sudden Valley Association Western Washington University Whatcom County Council Whatcom Transportation Authority Whatcom Public Utility District No. 1

#### Whatcom Transportation Policy Board (Executive Committee plus)

Bellingham Technical College Mayor of Everson Mayor of Sumas Mayor of Blaine Lummi Indian Business Council Chair Western Washington University Whatcom Community College TTAG Representative Nooksack Tribal Council Chair Whatcom Public Utility District No. 1 Whatcom Transportation Authority WA State Department of Transportation 40<sup>th</sup> District Representative 40<sup>th</sup> District Representative 40<sup>th</sup> District Senator 42<sup>nd</sup> District Representative 42<sup>nd</sup> District Representative 42<sup>nd</sup> District Senator

## Past Project - Lincoln Street Improvements



Opened in 2019, Everson's Lincoln St was reconstructed from Everson Rd to Washington St and extended the roadway construction from Washington St to Blair Rd.

#### IN THE MATTER OF ADOPTION OF THE 2025 WHATCOM COUNCIL OF GOVERNMENTS TRANSPORTATION IMPROVEMENT PROGRAM

#### **Resolution #2024-10-1**

WHEREAS, the Whatcom Council of Governments' Whatcom Transportation Policy Board, hereinafter referred to as the POLICY BOARD, is the Metropolitan Planning Organization (MPO) for the Bellingham Urban Area; and

WHEREAS, the POLICY BOARD, is the Regional Transportation Planning Organization (RTPO) for Whatcom County; and

Whereas, the POLICY BOARD, as the MPO and RTPO has the responsibility of annually developing, adopting and amending a Transportation Improvement Program (TIP); and

WHEREAS, transportation improvement projects must be included in the TIP to be eligible for federal assistance under Federal Highway Administration and Federal Transit Administration funding programs; and

WHEREAS, the POLICY BOARD certifies that all requirements of 23 U.S.C. Section 134 Transportation Planning are met; and

WHEREAS, the POLICY BOARD certifies that the TIP meets all Federal and State air quality requirements; and

NOW, THEREFORE, BE IT RESOLVED BY THE WHATCOM TRANSPORTATION POLICY BOARD:

That it approves the scope and content of the 2025 Transportation Improvement Program, with the understanding that minor changes may be required after federal review, for submission to the Washington State Department of Transportation, Federal Highway Administration and Federal Transit Administration.

ADOPTED: \_\_\_\_\_

WTPB Chair Scott Korthuis

Director Hugh Conroy

#### METROPOLITAN PLANNING ORGANIZATION SELF-CERTIFICATION FOR THE FOLLOWING METROPOLITAN PLANNING AREA

In accordance with 23 CFR Part 450, §450.336, the Washington State Department of Transportation (WSDOT) and the Whatcom Council of Governments (WCOG), Metropolitan Planning Organization (MPO) for the Whatcom Metropolitan Planning Area (MPA), hereby certify that the metropolitan transportation planning process is being carried out in accordance with all applicable requirements including:

- 1. 23 U.S.C. 134, 49 U.S.C. 5303, and 23 CFR 450, Subpart C;
- 2. In nonattainment and maintenance areas, sections 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
- 3. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21:
- 4. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- 5. 23 U.S.C 101 note and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in DOT funded projects;
- 6. 23 CFR Part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- 7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR parts 27, 37, and 38;
- 8. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- 9. Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender;
- 10. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities; and
- 11. Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (2 CFR part 200).
- 12. The MPO uses at least 2.5% of its PL funds on planning activities to increase safe and accessible options for multiple travel modes for people of all ages and abilities.

MPO

Hugh Conroy Signature

Printed Name

Title

Director August 23, 2024

Date

**WSDOT** 

yan (lemens

**Ryan Clemens** 

Printed Name

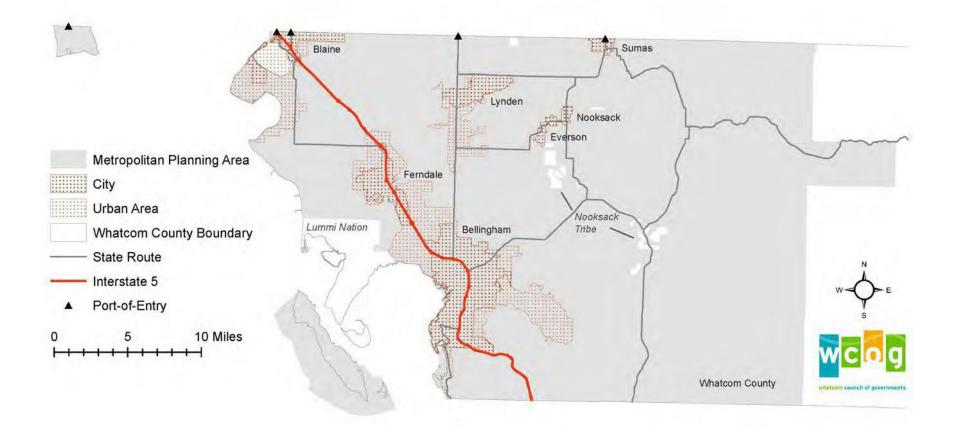
**Regional Coordinator** 

Title

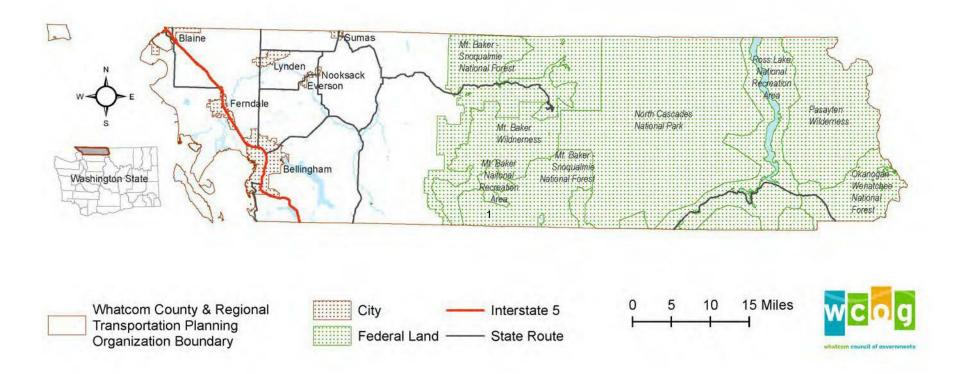
August 26, 2024

Date

### Whatcom Metropolitan Planning Area



#### Whatcom Regional Transportation Planning Organization (RTPO) Boundary



#### INTRODUCTION

#### Background

The Whatcom Council of Governments (WCOG) is a 15-member intergovernmental agency established in 1966. Members of the WCOG represent the general-purpose local and special district governments in Whatcom County. The existing WCOG structure was formed under R.C.W. 36.70.060, which authorized creation of regional planning councils.

The principal mission of the WCOG is to provide a forum for the exchange of information and data on a regional basis. To accomplish this mission, WCOG provides local jurisdictions with technical support and coordination in transportation, and census data information services. This report was prepared as part of the WCOG 2025 Unified Planning Work Program (UPWP).

#### **Metropolitan Planning Area**

Following the 1980 Census, the City of Bellingham and the surrounding metropolitan area was designated as an "urbanized area," with a population over 50,000. In 1981, WCOG was designated as the area's Metropolitan Planning Organization (MPO). This designation makes additional federal transportation funds available for transit and road improvements and transportation planning.

In 1993, WCOG revised the Whatcom County Metropolitan Planning Area boundaries to reflect the requirements of the Intermodal Surface Transportation Efficiency Act. The metropolitan planning area includes the cities of Bellingham and Ferndale, the unincorporated area of Whatcom County known as Sudden Valley, and portions of the unincorporated county north of Bellingham and Ferndale (Figure 1). WCOG is annually recertified as the Whatcom County MPO.

In 2013, the Whatcom Transportation Policy Board, with concurrence from the Governor, expanded the Metropolitan Planning Area boundary to encompass the populated areas of Whatcom County with a couple exceptions. The Lummi Nation reservation, the Nooksack Tribe trust lands and the portion of State Highway 20 east of Mount Baker are excluded from the boundary.

#### **Regional Transportation Planning Organization**

On September 20, 1990 the WCOG was designated by the governor as the Regional Transportation Planning Organization (RTPO) for Whatcom County. In 1990-1991, the RTPO Policy Board was established from the membership of the WCOG Full Council. Each member jurisdiction in the WCOG agreed to the RTPO acting as the designated project selection body for Regional Surface Transportation Program funds and Transportation Alternative Program funds. The region encompasses all of Whatcom County.

#### Purpose and Scope of the Transportation Improvement Program

WCOG is required by Federal and State regulations to develop a Transportation Improvement Program (TIP); it must be updated every four years, or more frequently. The TIP is the financial plan that identifies and prioritizes federally funded transportation projects to be carried out in the Whatcom County Metropolitan Planning Area. Projects including Federal funds must appear in the WCOG TIP. Projects in the WCOG TIP are approved by the WCOG Whatcom Transportation Policy Board, Governor, Federal Highway Administration (FHWA), and Federal Transit Administration (FTA). The projects are then included in the Statewide Transportation Improvement Program (STIP). While the TIP is a six-year document, the primary focus is on the first four years: 2025-2028.

WCOG's annual TIP aids in the coordination and cooperation of transportation planning in the region. The TIP also provides the public, elected officials, state and local staff, transit providers, and other interested parties the opportunity to review regional projects for consistency with regional goals and policies. All WCOG-managed federal funded projects were awarded through a scoring process based on regional goals outlined in Way to Go, Whatcom.

#### **TIP Legislative Requirements**

The Whatcom Council of Governments' TIP has been developed in response to two pieces of legislation:

- 1. Public Law 147-58 Infrastructure Investment and Jobs Act (IIJA), also known as Bipartisan Infrastructure Investment Law (BIL)
- 2. Revised Code of Washington (RCW), Title 47, Chapter 47.80.

IIJA-BIL requires Metropolitan Planning Organizations to prepare a TIP detailing those projects within the Metropolitan Area Boundary that will utilize federal transportation funds or are considered <u>regionally significant</u>. The Washington State RTPO law requires Regional Transportation Planning Organizations to prepare a TIP in cooperation with Washington State Department of Transportation (WSDOT) that similarly details all projects in Whatcom County that will utilize federal funds or are considered regionally significant. The WCOG TIP reflects both metropolitan projects and non-Metropolitan projects (those outside the adopted Metropolitan area boundary) separately in the project tables.

IIJA-BIL focuses on the first four years of the traditional six-year project lists and requires fiscal constraint and secured funding sources. Projects in the TIP are prioritized on an annual basis as the following:

- 1. 2025 projects are priority one,
- 2. 2026 projects are priority two,
- 3. 2027 projects are priority three,
- 4. 2028 projects are priority four.

Projects that have not secured funding are shown in the unfunded table (page 26).

#### **TIP DEVELOPMENT PROCESS**

#### **MPO and RTPO Roles in TIP Development**

The metropolitan planning requirements of IIJA-BIL have advanced the role of the MPO in developing the regional Transportation Improvement programs (TIP). As the MPO, WCOG applies a comprehensive, cooperative, and continuing process in coordination with WSDOT and member jurisdictions in the development of the combined Regional and Metropolitan Transportation Plan (MTP) and the combined Regional and Metropolitan TIP. The MPO TIP reflects "the investment priorities established in the current transportation plan". As the MPO, and in cooperation with local and state jurisdictions, WCOG prioritizes proposed federally funded projects according to their significance and consistency with the current regional transportation plan, <u>Way To Go, Whatcom</u>. (23 CFR 450.326)

Under the Washington Growth Management Act (RCW 36.70A.020), the transportation planning requires the "encouragement of efficient multimodal transportation systems that are based on regional priorities and coordinated with county and city comprehensive plans." WCOG assumed the RTPO role to achieve regional objectives. RTPOs are required to certify that the transportation chapters of jurisdiction's GMA comprehensive plans are consistent with regional transportation plan. Regional transportation improvement programs are required to be consistent with the regional transportation plans. (WAC 468-86-160)

#### **TIP Development Stages**

Whatcom Council of Governments initiates the development of the TIP in July of each year when local jurisdictions and agencies provide copies of their respective TIPs to WCOG. The Washington State Department of Transportation and the Whatcom Transportation Authority also submit their projects to WCOG for inclusion in the WCOG TIP.

The TIP submissions are compiled into a comprehensive document for the metropolitan and non-MPO areas of Whatcom County. Review and refinement occur throughout the process to arrive at a program of improvements that are both consistent with the regional transportation plan and are financially feasible. Stages of the development process include:

- 1. Preparation and submission to WSDOT of local six-year programs.
- 2. Submission of six-year road programs to MPO/RTPO.
- 3. Project review and prioritization by WCOG ensuring that:
  - a. All projects scheduled for federal funding are included in the TIP.
  - b. All projects are fiscally constrained by showing a four-year implementation schedule and funding source by program.
  - c. The TIP was developed in cooperation with local jurisdictions, agencies and WSDOT.
  - d. The public and interested parties were afforded an opportunity to comment on the TIP in accordance with the <u>WCOG Public</u> <u>Participation Plan</u>.

- e. The TIP is consistent with <u>Way To Go, Whatcom</u>.
- f. The TIP provides for the development of an intermodal transportation system that considers all modes of transportation.
- g. TIP projects are consistent with Title VI of the Civil Rights Act.
- h. The TIP includes FTA Title VI Assurances.
- 4. WCOG will adopt and submit the regional TIP to WSDOT by November 1st.
- 5. Final review of the WCOG TIP will be completed by WSDOT with final project selection incorporated into the STIP for the Washington State Governor's approval.
- 6. The STIP is submitted to the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA).
- 7. After the STIP is approved by the FHWA and FTA, the local jurisdiction or agency may proceed with project funding obligation through local agency agreements in coordination with WSDOT.

#### **Public Involvement**

WCOG's adopted public participation policy includes a requirement for a public notice and availability of draft documents 14 days in advance of a public hearing or meeting where documents will be reviewed or approved. For the WCOG MPO/RTPO public hearing on October 9, 2024, public notice was published in the Bellingham Herald on Sunday, September 22<sup>nd</sup>, and posted in the Cascadia Daily News civic agenda page for the week of October 3-9, and on the WCOG website. A copy of the public notice is available at the WCOG.

Additionally, jurisdictions and agencies that submitted projects for inclusion in the regional TIP undertook their own public participation processes that included formal transportation program adoptions through their respective council or board meetings.

Significant comments: WCOG certifies that citizens and interested parties have been provided early and reasonable opportunity to comment on the proposed TIP as required under FAST Act Section 5303 (j)(1) and the WCOG Public Participation Plan.

#### **Additional Information**

All federally funded projects in the MPA boundary and in the RTPO region have been included in the TIP. Federal funding for the projects does not exceed the amounts reasonably anticipated to be available to each jurisdiction.

#### Consideration for all types of transportation (multimodal)

Projects listed in the 2025 TIP were developed from a multimodal approach that includes consideration for modes other than automobile travel, commonly referred as alternative modes, that includes bicycle and rolling, pedestrian, ride-sharing, and fixed route and paratransit bus services that provided by WTA. The approach to accommodate planning efforts towards a complete multimodal transportation system is the second highest regional goal.

#### **TIP Amendment Process**

Federal requirements stipulate significant changes to the TIP require an amendment to the original document, which then triggers an amendment to the STIP. This is important because a jurisdiction cannot proceed with a project for which it has been awarded federal money until the TIP and STIP is formally amended and approved by the federal agencies, even though the jurisdiction has been awarded money for the project.

The formal amendment process may take three to four months to complete and proceed through the following steps:

- Submittal of TIP amendment request from official project or program manager
- Public notice and comment opportunity for the proposed amendment
- Review and adoption of proposed amendment from Whatcom Transportation Policy
  Board
- Submit TIP amendment to WSDOT to request STIP amendment
- WSDOT submittal of amendment request to FHWA or FTA for authorization
- Authorization by federal agencies for local jurisdiction to proceed with amended project or program

Depending upon the level of significance of change required of a project, planning endeavor or program, an amendment may not be necessary, but rather a more streamlined administrative modification or a simple corrective change to the TIP/STIP. All changes are initiated by the respective project or program manager with coordination with WCOG and WSDOT. The following outline the criteria that distinguishes the formal amendment, administrative modification, and simple STIP correction.

- 1. A formal amendment is triggered by the following conditions
  - a. Adding a new project
  - b. Removing (deleting) a project
  - c. Changes to a project's current total STIP programmed amount by more than 30% (or any amount greater than \$3 million).
  - d. Major project scope changes
  - e. Adding a future phase
  - f. Adding federal funds to a project currently programmed in the TIP/STIP that does not have federal funds (federalizing a project).

- 2. Administrative modifications does not require Whatcom Transportation Policy Board approval and are updated monthly by WSDOT, thus total process time typically reduced to under two months.
  - a. Revision to lead agency
  - b. Adding prior phase not previously authorized
  - c. Changes to a project's current total STIP programmed funding amount by less than 30% (or any amount less than \$3 million).
  - d. Minor changes or errors in project information
- 3. Updates not requiring STIP change the local agency, WCOG and WSDOT will coordinate to verify no STIP action is necessary.
  - a. Moving a project within the four years of the STIP.
  - b. Changes to federal funding source
  - c. Federal funding authorized for current programmed projects in the STIP without consideration for phase split
  - d. All adjustments in a project's funding authorization for award of a contract

#### SPECIAL REGIONAL CONSIDERATION AREAS

#### **Congestion Management**

WCOG is not a Transportation Management Area (TMA) that serves an urbanized area greater than 200,000. TMA provisions of IIJA-BIL planning requirements are not applicable to the WCOG MPO or RTPO.

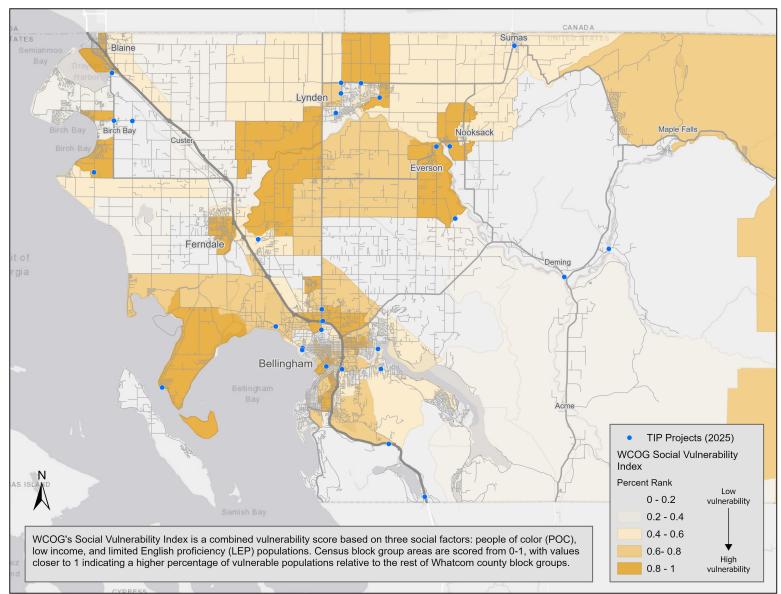
#### Air Quality

WCOG is not an air quality non-attainment area. Air quality requirements of IIJA-BIL are not applicable to WCOG 2025 TIP.

#### **Social Vulnerability**

Social vulnerability (also referred to as Environmental Justice) is the practice of identifying and addressing disproportionately high adverse effects of transportation investments on minority groups and low-income communities to help ensure equitable distribution of both benefits and burdens. WCOG effectively accounts for social equity under the regional goals and is a scoring factor in the regional federal funding selection process.

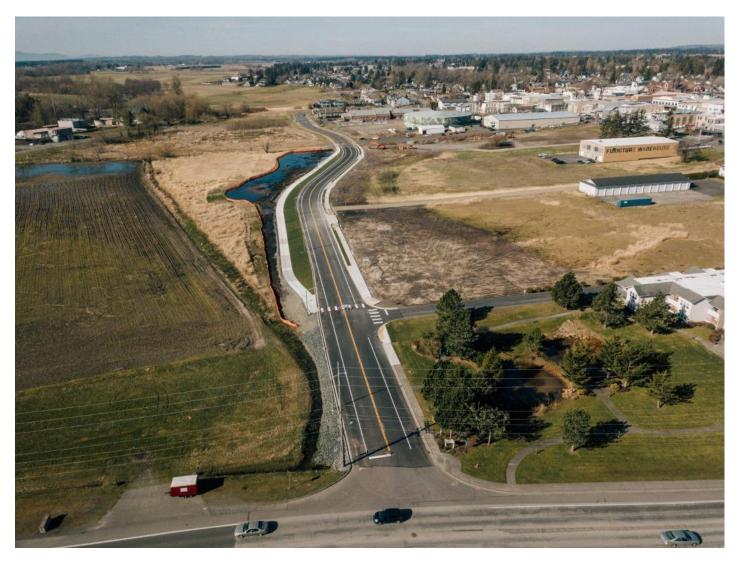
The following map on page 7 displays where 50% of programmed projects are located within WCOG's highest regional social vulnerability areas.



Data: Census ACS 2017-2023, Whatcom Council of Governments (WCOG), City of Bellingham

Map authored by Emily Moran, Sept. 2024

## Past Project - Riverview Road Gap Elimination



Completed in 2019, Riverview Road construction in Lynden completed a multimodal connection between 6th St in downtown to Hannegan Road east.

#### Projects not included in the 2025 TIP

The following projects were programmed in the 2024 but are no longer programmed in 2025 for reasons that include: construction underway, completed, cancellation, delay, or transit investment.

Agency	Project Name	Description	Total Cost*	Status
Bellingham	Meridian-Birchwood Roundabout Phase 2	Reconstruct intersection to install a dual-lane multimodal roundabout and construct a greenway trail to Cornwall Park.	7,000	Consolidated with Phase 1
	UPWP - 2025	Planning and programming responsbilities for WCOG 2024 federal fiscal years	336	Completed
WCOG	Whatcom Regional Transportation Study 2025	Conduct a regional household travel study.	404	Underway
	IMTC Passenger Vehicle Survey 2024 25	Conduct passenger vehicle survey at the Cascade Gateway Ports of Entry for both directions during the summer and winter.	220	Underway
	Fish Passage Restoration Portfolio Development	Site assessment and preliminary analysis of fish barrier culverts throughout Whatcom County	1,100	Underway
Whatcom County	Goshen Road/Anderson Creek Bridge No. 248 Replacement	Replace existing bridge with a new prestressed concrete girder bridge.	5,075	Underway
	Lummi Island Ferry Operating Costs	Funding for the operations of the Lummi Island Ferry	1,675	Underway
	I-5/Squalicum Creek to SR 539 - Bridge Deck Overlays	The project will rehabilitate Bridges 5/820E, 5/822E and 5/822W on I-5 by removing the existing asphalt, reapplying a waterproofing membrane (deck seal), and repaying the bridge decks with HMA.	1,078	Completed
WSDOT	I-5/Slater Road Interchange - Roundabout	This project will replace the existing I-5 Southbound roundabout as well as create a shared used path from the roundabout to Rural Avenue to the west and to the east side of the existing bridge.	5,690	Underway
BellinghamMeridian-Birchwood Ro Phase 2BellinghamMeridian-Birchwood Ro Phase 2WCOGUPWP - 2025Whatcom Regional Transitudy 2025IMTC Passenger Vehicle 25Whatcom CountyFish Passage Restoration DevelopmentWhatcom CountyGoshen Road/Andersor Bridge No. 248 Replace Lummi Island Ferry OpeWSDOTI-5/Squalicum Creek to Bridge Deck OverlaysWSDOTSR 542/Bagley Creek Br ScourWSDOTSR 542/Cornell Creek - OverlayWTAReplace Rideshare Vehi Midway Facility Constru- Automatic Passenger C (APCs)		The footing for the bridge has been exposed due to erosion to the point of forming a void beneath one of the footings. Filling the void and placing riprap around the exposed footings will protect the bridge from further erosion.	867	Completed
	SR 542/Cornell Creek - Bridge Deck Overlay	Repair and resurface the existing bridge deck to maintain structural integrity, continue safe operation of the highway, and extend the life of the bridge.	945	Completed
	Replace Rideshare Vehicles	Replace approximately 14 rideshare vehicles	696	Processing
WTA	Midway Facility Construction	Design and build a new Route Maintenance building located on the "Midway Lot", on the campus of WTA's Maintenance, Administration, and Operations Base (MOAB).	1,625	Underway
	Automatic Passenger Counters (APCs)	Retrofit Fixed Route fleet with Automatic Passenger Counters.	800	Underway
	Replace Paratransit Mini Buses	Replace approximately 5 paratransit mini buses	1,064	Processing

\*Listed in thousands. Total cost refers to all phases that have been programmed.

Total Projects Cost \$21,575

#### **PERFORMANCE MANAGEMENT**

A significant feature of the Moving Ahead for Progress in the 21<sup>st</sup> Century Act of 2012, known as Map-21, is the requirement for states and metropolitan planning organizations to establish a performance management program. The performance management program was developed in collaboration with the Washington State Department of Transportation (WSDOT). The following national performance goal areas apply to Whatcom Council of Governments:

#### Highway Safety Improvement Program

23 USC 150 states that performance management provides a means to the most efficient investment of federal transportation funds by (1) focusing on national transportation goals, and (2) improving project decision making through performance-based planning and programming. The stated goal for *Safety: to achieve a significant reduction in traffic fatalities and serious injuries on all public roads*. Pursuant to these national goals, State Departments of Transportation (DOTs) are required by the federal Highway Safety Improvement Program regulations under 23 CFR 924 to set five performance targets. These five required performance targets use five year rolling averages for (1) number of fatalities, (2) rate of fatalities per 100 million VMT, (3) number of serious injuries, (4) rate of serious injuries per 100 million VMT, and (5) number of non- motorized fatalities and non-motorized serious injuries. These targets are required for all public roads regardless of ownership or functional class.

Metropolitan Planning Organizations (MPOs) are also required to establish the same five target areas with the state DOT for all public roads within 180 days of submittal of the state established targets. An MPO can agree to either support the State DOT targets or establish separate MPO numerical targets specific to the metropolitan planning area boundary.

On January 17, 2024, the WCOG Transportation Policy Board adopted the statewide Highway Safety Improvement Program (HSIP) targets as reported to the Federal Highway Administration (FHWA) in coordination with WSDOT and thus agrees to plan and program projects so that they contribute towards the accomplishment of that HSIP target.

#### **Pavement and Bridge Condition**

RCW 47.05 and the Washington State Department of Transportation's (WSDOT's) Highway System Plan set the direction for management of infrastructure condition in Washington State, which is to preserve pavements and bridges at lowest life cycle cost. The lowest life cycle strategy for any pavement or bridge is the strategy that maintains acceptable condition at the lowest annualized cost over the life of the asset. WSDOT has demonstrated this by taking a preservation first approach to pavement and bridge management over several decades. Local agencies manage approximately 31% of the non-Interstate National Highway System (NHS) in Washington State. Using the <u>Target Setting Framework</u>, WSDOT worked with Metropolitan Planning Organizations (MPOs) to establish performance measures and communicate its pavement and bridge management practices, as well as what these practices mean in the context of the National Highway System (NHS). WSDOT has also communicated the annual average state facility needs for pavements and bridges within each MPO boundary. Further supporting asset performance and investments on the NHS, WSDOT Local Programs issued a call for projects specifically focused on asset management practices, for pavements on NHS roadways.

Washington MPOs & WSDOT have agreed to plan and program projects to work towards and achieve Washington pavement and bridge condition targets for infrastructure condition under 23 CFR 490. As required under 23 CFR 515, the specific strategies for pavement and bridge preservation are documented in WSDOT's <u>Transportation Asset Management Plan</u>, certified by FHWA in May 2018.

#### System Performance and Freight

In 2018, Washington State Metropolitan Planning Organizations (MPOs) and the Washington State Department of Transportation (WSDOT) set, adopted, and reported to FHWA statewide targets for the Highway System Performance and Freight. Washington State MPOs and WSDOT are working to improve the planning and programming process to align funding decisions with performance targets.

In Washington State, many of the projects selected to address mobility are prioritized through the legislative process. For this reason, it is essential that WSDOT, MPOs, regional transportation planning organizations (RTPOs), and local agencies coordinate their transportation planning efforts to develop transportation priorities that contribute towards performance targets and can be shared with lawmakers.

One such way WSDOT and its partner MPOs and RTPOs are working to make performancesupporting projects and programs clear to the legislature is through the Plan Alignment Work Group. A major focus of the group is to increase the consistency between regional plans and WSDOT's statewide plans, which includes sharing and collaboratively perfecting the data and information necessary to identify a comprehensive list of financial forecasts, maintenance needs, and project priorities related to the state system within MPOs and RTPOs.

Another way WSDOT and its partners are assessing performance and target achievement is through the Regional Integrated Transportation Information System (RITIS) data tool. The state's financial participation makes this tool available for WSDOT and MPOs to use the system in evaluating regional targets and to assist in other decision-making processes.

To guide freight investments and improve freight system performance in Washington, WSDOT developed the 2017 Washington State Freight Investment Plan by engaging various freight partners and stakeholders, including MPOs and RTPOs. The Freight Investment Plan identified freight priority projects and described how those priorities would be invested and funded

through National Highway Freight Program (NHFP). Those NHFP investments would be incorporated into STIP and TIPs contributing to improving statewide freight performance on National Highway Freight Network.

Over the coming years WSDOT and its partners will further align planning and programming with performance. All are committed to developing practical approaches to work towards our regional and statewide performance targets.

#### **Transit Asset Management**

Whatcom Transportation Authority (WTA) is committed to operating a public transportation system that offers reliable, accessible, and convenient service with safe vehicles and facilities. Transit Asset Management (TAM) is an administrative management process that combines the components of investment (available funding), rehabilitation and replacement actions, and performance measures with the outcome of operating assets in the parameters of a State of Good Repair (SGR).

WTA is currently operating as an FTA-defined Tier II transit operator in compliance with (49 CFR §625.45 (b)(1). Tier II transit providers are those transit agencies that do not operate rail fixed-guideway public transportation systems and have either 100 or fewer vehicles in fixed-route revenue service during peak regular service, and have 100 or fewer vehicles in one non-fixed route mode service during peak regular service hours.

WTA's has developed a TAM Plan to provide an outline of how it will assess, monitor, and report the physical condition of assets utilized in the operation of the public transportation system. WTA's approach to achieving an SGR includes the strategic and systematic process of operating, maintaining, and improving physical assets, with a focus on both engineering and economic analysis based upon quality information. WTA will identify a structured sequence of maintenance, preservation, repair, rehabilitation, and replacement actions that will achieve and sustain a desired SGR over the life cycle of the assets for a minimal, practical cost.

#### **Public Transportation Safety**

In July, 2021, WCOG, in coordination with the Whatcom Transportation Authority (WTA), adopted WTA's developed Public Transportation Agency Safety Plan (PTASP) inclusive of targets established to address safety performance criteria:

Criteria	Objective	Target
Fatalities	Reduce number of transit related fatalities	Zero fatalities
Preventable Accident Frequency and Severity	Reduce the frequency of preventable collisions and events	At least 5% improvement over previous year
Passenger Accidents Frequency	Reduce the frequency of passenger injuries	At least 5% improvement over previous year
On-The-Road Reliability	Reduce frequency of vehicle road failures	At least 5% improvement over previous year

#### Link Regional Goals and Federal Performance

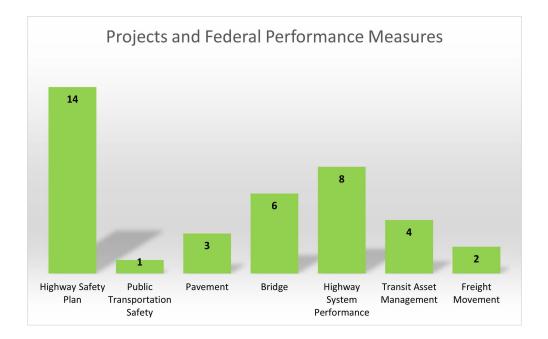
Transportation investments in the WCOG TIP were developed and prioritized towards achieving regional goals. Regional goals closely align with federal performance measures (23 CFR 450.326) as illustrated below.

	Regional Goals (ranked)	Federal Performance Measure	Federal Performance Measures (Criteria or Metrics)
		Highway Safety Plan	Number of fatalities on all public roads Number of fatalities per 100 million vehicle miles traveled (VMT) on all public roads Number of serious injuries on all public roads Number of serious injuries per 100 million VMT on all public roads
1	Safety		Number of non-motorist fatalities and serious injuries on all public roads Reduce number of transit-related fatalities
		Public Transportation Safety	Reduce frequency of preventable vehicle collisions and events Reduce severity of preventable collisions and events Reduce the frequency of passenger injuries
	Nu drive e de l		Reduce frequency of vehicle road failures
2 3	Multimodal Climate & Environment Quality	Congestion Mitigation and Air Quality	Federal air quality program does not apply to WCOG
4	Preservation	Pavement	Percent of Interstate Pavement on the National Highway System in good condition Percent of Interstate Pavement on the National Highway System in poor condition Percent of non-Interstate Pavement on the National Highway System in good condition Percent of non-Interstate Pavement on the National Highway System in poor condition
		Bridge	Percent of National Highway System Bridges classified in good condition (weighted by deck area) Percent of National Highway System Bridges classified in poor condition (weighted by deck area)
		Highway System Performance	Percent of person-miles traveled on the Interstate System that are reliable Percent of person-miles traveled on the Non-Interstate National Highway System that are reliable
5	System Efficiency and Reliability (Mobility)	Transit Asset Management	Percentage of non-revenue service vehicles (by type) that meets or exceeds the Useful Life Benchmark (ULB) Percentage of revenue vehicles (by type) that meets or exceeds the ULB (Buses, Paratransit Vans, and Vanpools) Percentage of facilities (by group) rated less than 3.0 on the Transit Economic Requirements Model (TERM) Scale
		Congestion Management	Federal congestion management program does not apply to WCOG
6	Access, Equity and Economic Opportunity		
7	Freight and Economic Vitality	Freight Movement	Truck Travel Time Reliability (TTTR) Index (on the Interstate System)

#### Projects to advance Regional Goals and Federal Performance Measures

The following graphs display the number of 2025 - 2030 TIP projects programmed towards advancing regional goals and federal performance measure targets. Projects are assigned to a goal and performance measure based on several considerations including: primary objective, federal/state program, or the project's highest cumulative scores per WCOG STBG and TA process. Note that projects may likely impact other regional goals and performance measures.





#### CONSISTENCY WITH REGIONAL LONG-RANGE TRANSPORTATION PLAN

The projects contained in the 2025 - 2030 years of the TIP are consistent with the goals of <u>Way to</u> <u>Go, Whatcom</u>. WCOG prepares the TIP based on input from local agencies and WSDOT, and all projects are considered for their consistency with the WCOG transportation plans.

#### **Financial Plan**

This TIP is based on, and therefore consistent with, the region's <u>Way to Go, Whatcom</u> as required under Title 23 CFR Part 450. The plan contains the financial assumptions, revenue and expenditures forecasts, and fiscal constraints that account for TIP implementation. The funding sources chart for the full six-year program can be found on **page 19** and the fiscally constrained feasibility table for the first four years (2025 - 2028) can be found on **page 25**. Project expenditures are listed in year of expenditure amounts as determined by the individual agencies.

#### **Federal Funding Programs**

The following programs currently support the regional projects contained in the WCOG 2023 TIP. There are additional federal programs and grant opportunities, most notably from the recent <u>Infrastructure</u> <u>Investment and Jobs Act</u>, that may also award regional projects and be accounted for at a later date in the WCOG TIP.

#### FTA Section 5307 Urban Areas

FTA Section 5307 provides transit operators with predictable funding. Grants are allocated on a per capita basis to urbanized areas. In small urban areas, the funding is distributed on a per capita basis, but the actual "schedule for release" is negotiated between WSDOT and the small transit operators. Section 5307 funds maybe used for capital acquisition.

#### Bridge Replacement and Rehabilitation Program

The Bridge Replacement and Rehabilitation Program is used to fund improvements to bridges determined to be deficient because of structural problems, physical deterioration, or functional obsolescence. The program assists local governments replace or rehabilitate roadway bridges over waterways, topographical barriers, other roadways, railroads, canals, ferry landings, etc. Funding of projects in this program is on a competitive basis. All jurisdictions must inventory their bridges according to state procedures. A statewide priority listing is established based in the inventory. Bridge projects are evaluated and selected on a priority basis by a committee comprised of city, county and WSDOT representatives.

#### Cordinated Border Infrastructure

The CBI funding is used to improve the safe movement of motor vehicles at or across the land border between the U.S. and Canada and the land border between the U.S. and Mexico.

#### Highway Safety Improvement Program (HSIP)

The overall purpose of the Highway Safety Improvement Program is to achieve a significant reduction in traffic fatalities and serious injuries on all public roads through the implementation of infrastructure-related highway safety improvements.

#### National Highway Performance Program (NHPP)

MAP-21 created the NHPP as a new category for federal transportation funding that incorporates Interstate Maintenance, the National Highway System (NHS) and the Highway Bridge Program for bridges that are on the NHS.

#### Rebuilding America's Infrastructure with Sustainability and Equity (RAISE)

The RAISE discretionary grant program provides unique investment opportunities in larger scale transportation projects in roads, rail, transit and port projects.

#### Safe Routes to School (SRTS)

The Safe Routes to School program was established to address the need for children to safely walk and bike to and from school. SRTS funds the development and improvement of facilities connecting neighborhoods to their respective schools, as well as educational and promotional programs to encourage children and parents to walk and bike. Projects eligible for federal SRTS program funding can be pursued under Transportation Alternatives program and Highway Safety Improvement Program.

#### Surface Transportation Block Grant (STBG)

The STBG grant program is a flexible funding source utilized by states and regions that can be applied to a broad spectrum of transportation investments. The STBG program is also the primary source of regionally allocated funds managed that are by WCOG.

#### Transportation Alternatives (TA)

Created by MAP-21, TA program (set-aside of Surface Transportation Block Grant program) funds transportation alternatives programs and projects including federally funded pedestrian and bicycle facilities, infrastructure projects for improving non-driver access to public transportation and improved mobility, community improvement activities, and environmental remediation; recreational trail projects; and safe routes to school projects.

#### Western Federal Lands (WFL)

Federal Lands Highway Program provides funding for the Federal Highway Administration for the use of providing access to, through or within Federal or Tribal Lands.

The MPO section lists the projects within the metropolitan planning area (MPA), the non- MPO section lists the projects outside the MPA boundary, and the unfunded section lists the countywide, planned, regionally significant projects that do not have secure funding.

#### **TIP PROJECTS AND FINANCIAL TABLES**

# The project and financial tables of the 2025 TIP are arranged in three tabs, MPO, non-MPO and Unfunded.

The **MPO** section includes the funding secured four-year Metropolitan projects with a Financial Feasibility report. The **non-MPO** section includes the funding secured four-year non-MPO projects (outside the MPO boundary). Lastly, the **Unfunded** section includes the planned but not funding secured six-year MPO and non-MPO projects.

The following abbreviations are used throughout the project tables:

#### Federal Funding Program Abbreviation

BR or STP(BR) CBI Discretionary HSIP IRR or TTP NHS NHPP RAISE SRTS STBG (UM) STBG (USS) STBG (R) TA (UM) TA (USS)	Bridge Replacement or Rehabilitation Cordinated Border Infrastructure Public Highway Lands, Scenic Byways, Others Highway Safety Improvement Program Indian Reservation Roads or Tribal Transportation Program National Highway System National Highway Performance Program Rebuilding America's Infrastructure with Sustainability and Equity Safe Routes To School Surface Transportation Block Grant (Urban Medium) Surface Transportation Block Grant (Urban Small) Surface Transportation Block Grant (Rural) Transportation Alternatives (Urban Medium)
STBG (USS)	Surface Transportation Block Grant (Urban Small)
TA (UM)	Transportation Alternatives (Urban Medium)
TA (USS)	Transportation Alternatives (Urban Small)
TA (R)	Transportation Alternatives (Urban Rural)
WFL	Western Federal Lands
5307	Federal Transit Administration - Urban Areas Grant
5339	Federal Transit Administration - Buses and Facilities Program

#### **State Funding Program Abbreviations**

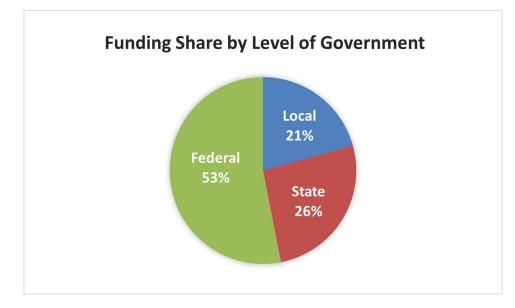
CSRV	Coronavirus State Recovery Fund
CRAB	County Road Administration Board
CWA	Connecting Washington Account
FMSIB	Freight Mobility Strategic Investment Board
MVA	Motor Vehicle Account
OTHER	Any other state fund source not listed
WSDOT	WA State Department of Transportation

## Past Project - Hannegan Road / Ten Mile Creek Bridge



Completed in 2019, this Whatcom County bridge project replaced a failing bridge with a new expanded bridge.





	Description			Federal		Funding				
Project Title		Agency	Regional Goal(s)	Performance Measure	Program (Federal and/or State)	Federal	State	Local	Total Program	Total Estimated Cost*
Meridian-Birchwood Transportation Improvements	Connect Squalicum Way to Birchwood Ave by regrading and merging the two parallel roadways approximately 500 feet west of Guide Meridian. Construct non- motorized connections along the merged corridor. Decommission Squalicum/Meridian traffic signal. Reconstruct intersection to install multimodal roundabout and construct greenway trail to Cornwall	Bellingham	Safety; Multimodal; Mobility; Freight & Economic Vitality	Highway System Performance, Highway Safety Plan	STBG (UM), CRP (UM), TA (UM)	4,786		7,164	11,950	15,200
Eldridge Avenue - Squalicum Creek Bridge Replacement	Replacement of Eldridge Avenue Bridge over Squalicum Creek and Squalicum Way. The bridge will include sidewalks and bike lanes.	Bellingham	Preservation	Bridge	Bridge	21,790			21,790	24,953
Squalicum Creek Estuary Restoration	Replacement of fish passage barrier culverts on Roeder Avenue and BNSF Railroad Spur at mouth of Squalicum Creek. Pedestrian and Bicycle improvements to Roeder Avenue	Bellingham	Climate & Environmental Quality	n/a	Bridge	1,840		460	2,300	17,000
Electric Avenue Bridge Reconstruction	Replacement of Electric Avenue Bridge over Lake Whatcom. The bridge will include sidewalks and bike	Bellingham	Preservation	Bridge	Bridge	7,700			7,700	7,700

	Description	Agency	Regional Goal(s)	Federal Performance Measure	<b>Program</b> (Federal and/or State)	Funding				]
Project Title						Federal	State	Local	Total Program	Total Estimated Cost*
Downtown Signalized Intersection Accessibility & Safety Improvements	Upgrade traffic control at multiple intersections along Cornwall Ave and Railroad St. Complete pedestrian and ADA improvements at the intersections.	Bellingham	Safety; Access, Equity, & Ecomonic Opportunity	Safety				2,979	2,979	3,500
Meador Ave/Lincoln St/Multimodal Improvements between James St and Fraser St	Construct multiuse path along north/east side of curved section of Meador/Lincoln through I-5 undercrossing. Install traffic intersection control improvements at Lincoln and Fraser intersection.	Bellingham	Safety, Multimodal	Safety				3,014	3,014	3,400
Potter and Lincoln St Roundabout	Construct Roundabout with multimodal facilities.	Bellingham	Safety, Multimodal	Safety				2,061	2,061	2,350
Bell Road-BNSF Railway Grade Separation	This project will replace the at-grade crossing of BNSF's Bellingham Subdivision main line with Bell Road (State Route 548). The replacement will be a grade-separated facility that integrates I-5 ramp realignment, including replacement of the SR 548 Dakota Creek Bridge, construction of a dedicated multiuse path parallel to Bell Rd.		Safety; Mobility; Access, Equity, & Ecomonic Opportunity; Freight & Economic Vitality	Safety; Highway System Performance; Freight Movement	RAISE, MVA	3,000	750		3,750	85,300
SR544 S. Everson Sidewalk Improvements	Fill in missing segments of sidewalk along SR 544 from approximately Robinson Street to Everson Road.	Everson	Multimodal; Access, equity and economic opportunity	Highway Safety Plan	TA (R), CRP (R)	2,091	384	1,076	3,551	5,363
-	Reconstruct roadway to include sidewalks, curb and gutter, on-street parking, and a bike lane.	Everson	Multimodal, Preservation	Highway System Performance	STBG (R)	1,400		438	1,838	2,239

	Description	Agency	, Regional Goal(s)	Federal	<b>Program</b> (Federal and/or State)	Funding				]
Project Title				Federal Performance Measure		Federal	State	Local	Total Program	Total Estimated Cost*
Main Street, Barrett Road to Old Settler Drive	Reconstruct roadway to include bike and pedestrian improvements and bus pullouts.	Ferndale	Safety; Multimodal; Access, equity and economic opportunity	Safety	STBG (UM), CRP (UM)	1,386		3,360	4,745	5,235
Benson Road Improvements, Sunrise Dr to Badger Rd	Reconstruct roadway to current standards including the addition of bike and pedestrian facilities.	Lynden	Preservation	Highway System Performance	STBG (US), CRP (US)	2,921		2,345	5,266	5,864
•	Construct the final three-quarters of a mile of bike lane and ADA- compliant sidewalks/pathway to Lynden High School.	Lynden	Multimodal	Safety	MAW		2,850	450	3,300	3,450
Liberty St Sidewalk Gap Removal Project	Fill gaps in pedestrian travel routes by replacing non-ADA sidewalk and ramps and installing sidewalk where none currently exist.	Lynden	Multimodal	Safety	TA (US)	470		266	736	736
Sumas Ave Reconstruction	Reconstruct road to include bike lanes, on-street parking, and sidewalks with ADA sidewalk ramps at intersections.	Sumas	Mobility; Multimodal; Access, Equity, & Economic Activity	Safety	STBG (R)	1,375		3,765	5,140	5,140
UPWP - SFY 2026	Planning and Programming identified in the Unified Planning Work Program.	WCOG			STBG (UM)	248		37	285	285
Birch Bay Lynden Road & Blaine Road Intersection Improvements	Reconstruct stop control intersection with a roundabout to improve level of service and safety.		Mobility; Access, Equity, & Economic Opportunity	Highway System Performance	STBG (USS), HSIP	1,922		2,178	4,100	4,850
Marine Drive II	Reconstruct to add pedestrian and bicycle facilities	Whatcom County	Multimodal	Safety	STBG (UM), TA (UM), CRP (UM)	936		3,614	4,550	4,550

	Description		Regional Goal(s)	Federal		Funding				]
Project Title		Agency		Performance Measure	Program (Federal and/or State)	Federal	State	Local	Total Program	Total Estimated Cost*
Birch Bay Lynden Rd/Kickerville Rd Intersection Safety Improvements	Add left turn lanes on Birch Bay Lynden Rd and add intersection lighting.	Whatcom County	Safety, Mobility	Highway System Performance	HSIP	940		385	1,325	1,325
Jackson Rd/Terrell Creek Bridge No. 81 Replacement	Replace existing bridge with a new prestressed concrete girder bridge.	Whatcom County	Preservation	Bridge	BR	4,116		25	4,141	4,740
Lakeway Dr - COB to Cable St Pavement Rehabilitation	Channelization and pavement markings to narrow travel lanes, delineate bike lanes and turn lanes, rehabilitate the pavement, install missing segments of sidewalks and retrofit existing pedestrian facilities with ADA compliant curb ramps and driveways.	Whatcom County	Preservation; Safety; Multimodal System	Pavement	STBG (UM)	1,500		750	2,250	2,250
Lummi Island Ferry System Modernization & Preservation	A 34-car hybrid diesel-electric vessel, terminal modifications and operational improvements	Whatcom County	Climate & Environmental Quality; Preservation	Highway System Performance	MAW		3,988		3,988	50,293
Martin Rd/Anderson Creek Bridge No. 250	Replace existing bridge with a new prestressed concrete girder bridge.	Whatcom County	Preservation	Bridge	Bridge	512		50	562	4,778
SR 546/Benson Road - Intersection Improvements	Installing a compact single lane roundabout at this location will improve mobility and reduce the risk of collisions.	WSDOT	Safety	Safety	HSIP, MVA	666	21		688	888

				Federal			Funding			
Project Title	Description	Agency	Regional Goal(s)	Performance Measure	Program (Federal and/or State)	Federal	State	Local	Total Program	Total Estimated Cost*
Asphalt/Chip Seal Preservation Whatcom Council of Governments	Resurface the roadway with chip seal or hot mix asphalt to preserve the structural integrity of the roadway and extend the service life of the pavement.	WSDOT	Preservation	Pavement	NHPP, STBG, MVA	1,557	4,032		5,589	29,223
SR 539/Telegraph Road to Westerly Road - ADA Compliance	This project will improve pedestrian safety by upgrading ADA sidewalk ramps within the project limits.	WSDOT	Access, equity and economic opportunity	Safety	NHPP, MVA	849	17		866	1,623
SR 546/Unnamed Tributary to Fishtrap Creek - Fish Passage	Remove the existing fish passage barrier and replace it with a fish passable structure.	WSDOT	Climate & Environmental Quality	n/a	MAW		11,596		11,596	12,965
SR 542/Unnamed to Mitchell & High Creeks - Fish Passage	Remove the existing fish passage barrier and replace it with a fish passable structure.	WSDOT	Climate & Environmental Quality	n/a	NHPP, MVA	14,890	304		15,194	21,774
I-5/Tributaries to Friday, Lake & Chuckanut Creeks - Fish Passage	Remove the existing fish passage barriers and replace it with a fish passable structure.	WSDOT	Climate & Environmental Quality	n/a	MAW		340		340	82,563
I-5/Baker Creek & Spring Creek - Fish Passage	Remove the existing fish passage barrier and replace it with a fish passable structure.	WSDOT	Climate & Environmental Quality	n/a	NHPP, MAW, MVA	43,308	1,217		44,525	49,178
SR 539/Baker Creek - Fish Passage	Remove the existing fish passage barrier and replace it with a fish passable structure.	WSDOT	Climate & Environmental Quality	n/a	NHPP, MAW, MVA	34,684	1,327		36,010	39,363
SR 20/Tributary to Thornton Creek - Culvert Replacement	The project will replace the existing 2 feet in diameter corrugated metal culvert with a larger culvert to adequately allow stream water flow.	WSDOT	Climate & Environmental Quality	n/a	STBG, WFL, MVA	927	98		1,025	1,025
SR 542/Unnamed Tributary to Toad Creek & North Fork Nooksack River - Fish Passage	Remove the existing fish passage barriers and replace them with fish passable structures.	WSDOT	Climate & Environmental Quality	n/a	CWA, MAW		37,857		37,857	38,119

				Federal		Funding				
Project Title	Description	Agency	Regional Goal(s)	Performance Measure	Program (Federal and/or State)	Federal	State	Local	Total Program	Total Estimated Cost*
Replace Paratransit Mini Buses - 2025	Program to replace paratransit mini buses (approximately 11 mini buses)	WTA	Preservation	Transit Asset Management	5307	1,870		330	2,200	2,200
Replace Fixed Route Buses - FY 2023	Program to replace buses (with approximately eleven hybrid buses)	WTA	Preservation; Climate change & Environment	Transit Asset Management	5307	12,400		2,188	14,588	14,588
Replace Fixed Route Buses - FY 2022	Program to replace buses (with approximately eight electric buses)	WTA	Preservation; Climate change & Environment	Transit Asset Management	5339	8,863		1,537	10,400	10,400
Replace Fixed Route Buses - 2025	Program to replace fixed route buses (approximately 3 hybrid buses)	WTA	Preservation; Climate change & Environment	Transit Asset Management	5307	3,188		563	3,750	3,750
*Total project costs estimate accounts for	otal project costs estimate accounts for all phases of a project that includes previously obligated, secured and planned phases.						64,780	39,034	285,948	568,160

Funding Secured Non-MPO Projects (listed in thousands)

	Description	Agency Region		Federal	Program (Federal and/or State)	Funding				
Project Title			Regional Goal			Federal	State	Local	Total Program	Total Estimated Cost*
Elevate Slater Rd	Elevation of Slater Roadways in areas of frequent flooding and construct a new bridge to allow floodwater to pass underneath.	Nation	Climate & Environmental Quality	Bridge	MAW	350	2,000		2,350	50,000
*Total Project Costs estir	nates all phases of a project that includes p	reviously obligate	d, secured and planned p	hases.	Totals	350	2,000		2,350	50,000

### WCOG 2025 - 2028 TIP Feasibility Table

Anticipated Federal Funding & Programmed Expenditures (in Thousands)

	Eunding Tuno	Voor	Carry	Annual	Total	Total	Remaining
	Funding Type	Year	Forward	Allocation	Available	Program	Balance
WCOG-Managed Federal Funds	STDC (Dural	2025	\$39	\$3,098	\$3,138	\$2,077	\$1,061
	STBG (Rural, Urban Small and	2026		3,098	4,159	2,560	1,599
		2027		3,098	4,698	35	4,663
	Urban Medium)	2028		3,098	7,761	7,602	160
dera	TA (Rural, Urban	2025	1,264	428	1,692	1,682	10
Fec	Small and Urban	2026		428	439	0	439
ged	Medium)	2027		428	867	427	440
nag	weaturn)	2028		428	869	623	245
Aa	CRP (Rural,	2025	74	476	550	0	550
Ъ	Urban Small and	2026		476	1,026	257	769
ACC V	Urban Medium)	2027		476	1,245	0	1,245
>		2028	_	476	1,721	393	1,328
	WCC	OG Totals	1,377	16,011	17,388	15,655	1,733
	Funding Tune	Veer		Annual	Total	Total	Remaining
	Funding Type	Year		Allocation	Available	Program	Balance
	BR	2025		\$812	\$812	\$812	\$0
		2026		25,606	25,606	25,606	0
(0		2027		936	936	936	0
pu		2028		6,764	6,764	6,764	0
State-Managed Federal Funds	NHFP	2026		10,827	10,827	10,827	0
era	HSIP	2025		785	785	785	0
Fed		2026		1,000	1,000	1,000	0
ed		2027		821	821	821	0
Jag		2025		21,157	21,157	21,157	0
Mai	NHPP	2026		17,459	17,459	17,459	0
te-ľ		2027		25,196	25,196	25,196	0
Sta		2028		20,648	20,648	20,648	0
	STBG	2025		490	490	490	0
		2027		287	287	287	0
	WFL	2027		500	500	500	0
	Discretionary	2025		1,840	1,840	1,840	0
ral	5307 (FTA)	2025		7,813	7,813	7,813	0
Other Federal	5339(c) (FTA)	2025		18,508	18,508	18,508	0
	RAISE	2026		3,000	3,000	3,000	0
	State and Oth	er Totals		164,450	164,450	164,450	0

	Total	Total
	Available	Program
Federal	\$181,838	\$180,104
State & Local	105,815	105,815
All Funds	287,652	285,919

#### Unfunded Projects (listed in thousands)

Agency	Project	Туре	Cost Estimate
	James Street Multimodal Improvements - Orchard to Telegraph	Reconstruction	18,300
	James Street Multimodal Improvements - Iowa to Sunset	Reconstruction	1,300
	North James Street Multimodal Arterial Connection	Construction	10,601
Bellingham	Harris St Multimodal Corridor Improvements	Reconstruction	2,400
	Potter St Roundabout at King St and Lincoln St	Intersection Reconstruction	4,000
	Meador/Lincoln/James/York Multimodal Improvements	Construction	4,100
	Peace Portal Community Trail Phase 3	Construction	500
	Marine Dr Phase 3 - Lighthouse Point Water Rec. to Public Pier	Construction	3,000
Blaine	ADA Transition Plan	Planning	500
	Bell Rd - BNSF Grade Seperation	Construction	70,000
	H St Sidewalk and Road Reconstruction	Reconstruction	3,350
Everson	BNRR R/W - Trail/Utility Corridor	Right-of-Way	300
	Thornton Road - Church to Maureen	Construction	1,150
Ferndale	Portal Way Corridor Pedestrian and Bike Improvements	Design	125
	Lummi Shore Rd Pedestrian Safety Improvements	Reconstruction	1,850
Lummi	Lummi Nation Kwina/Marine Dr./Lummi Shore Intersection	Reconstruction	4,500
	Line Road - Aaron to Badger Road	Reconstruction	1,550
Lynden	Pepin Parkway Arterial	Construction	8,300
	Birch Bay Lynden and Berthusen Rd Intersection	Intersection Reconstruction	3,000
Nooksack Tribe	Mt Baker Hwy - Mitchell Rd to Marshall Hill Rd	Corridor reconstruction	5,000
Sumas	Sumas Ave - Front Street to Garfield Street	Construction	2,150
WCOG	Unfunded priority programd and projects in the UPWP	Planning	450
	Marine Drive / Little Squalicum Bridge No. 1	Rehabilitation	250
	Smith Rd and Northwest Dr	Intersection Reconstruction	350
Whatcom County	Lincoln Rd - II, Harborview Rd to SR 548	Reconstruction	5,000
	Everson Goshen Rd & E Smith Rd	Construction	1,500
	Replace Paratransit Mini Buses (2026 - 2030)	Purchase	7,000
WTA	Replace Vanpool Vans (2026 - 2030)	Purchase	2,050
	Replace Fixed Route Buses (2026 - 2030)	Purchase	27,750
		TOTAL	\$190,326